



## *City of Freeport, Illinois*

**GEORGE GAULRAPP**  
MAYOR

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Freeport, Illinois 61032

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November 30, 2012

Mr. Don West  
Environmental Management Support, Inc.  
8601 Georgia Avenue, Suite 500  
Silver Spring, MD 20910

Ms. Deborah Orr  
EPA Region V  
77 West Jackson Boulevard  
Chicago, IL 60604-3507

Dear Mr. West and Ms. Orr:

The City of Freeport is pleased to submit its application to the USEPA for a \$200,000 Brownfield Area-Wide Planning Grant. Freeport is a small city, population 25,638, situated in Stephenson County in northwest Illinois.

The City's **Third Ward** is our primary brownfields priority. This area of the City includes significantly high concentrations of populations most sensitive to brownfield impacts, including children, women of childbearing age, and minority and low income populations. The downtown riverfront is at the heart of the Third Ward. We believe strongly that redevelopment in the riverfront area not only will address the environmental impacts of brownfields, but also will connect the residents of the Third Ward with employment and education opportunities and provide health and social benefits as well.

We have focused a great deal of attention and resources on this area of our City, and have other initiatives currently underway that will complement the work proposed in this grant application: The Freeport Riverfront Sustainable Growth Initiative being undertaken under our HUD Sustainable Communities Challenge Grant; the Third Ward Healthy Neighborhood Project being undertaken under our USEPA Brownfields Cleanup Grants; and the CMC Heartland/Tutty's Crossing Site Planning Project being undertaken with assistance from the USEPA Superfund Redevelopment Program.

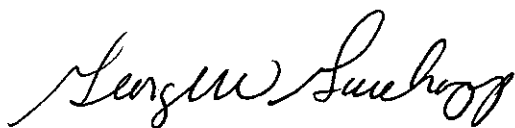
With this grant, we will be producing a highly detailed and focused plan and implementation strategy to accelerate the momentum we have already created to promote reuse and redevelopment throughout the downtown riverfront. The plan focuses on opportunities at our four catalyst brownfield sites in the downtown riverfront area: the Rawleigh Complex, Tutty's Crossing, CMC Heartland, and the Album Street Corridor sites. Our proposed planning process entails a high level of engagement of a wide range of stakeholders, including community members, business leaders, community based organizations, and most importantly—Third Ward residents and other stakeholders most directly impacted by brownfields and redevelopment of our riverfront.

The area-wide brownfields plan for the Riverfront Enterprise Area will include a number of detailed deliverables including updated master reuse plans for our four catalyst sites, an area-wide infrastructure plan, an updated prioritization and assessment/cleanup strategies for brownfields within the area, and a detailed implementation plan and funding strategy targeting specific sources necessary to leverage significant private investment in our riverfront.

Applicant Identification	City of Freeport, 524 West Stephenson Street, Suite 330, Freeport, Illinois 61032 DUNS #095297198
Funding Request	\$200,000 Area-Wide Planning Grant
Location	City of Freeport, Stephenson County, Illinois Project Area Name: Freeport Riverfront Enterprise Area
Population	City of Freeport: 25,638                      Project Area: 389
Chief Executive	George Gaulrapp, Mayor, 524 West Stephenson Street, Freeport, IL 61032; Phone (815) 235-8200; Fax (815) 599-5819; <a href="mailto:freeportmayor@cityoffreeport.org">freeportmayor@cityoffreeport.org</a>
Project Director	Shelly Griswold, Community Development Director, 524 West Stephenson Street, Freeport, IL 61032; Phone (815) 235-8221; Fax (815) 599-5819; <a href="mailto:sgriswold@cityoffreeport.org">sgriswold@cityoffreeport.org</a>
Submittal Date	November 30, 2012
Project Period	October 1, 2013 – September 30, 2015
Population	25,638 (U.S. Census 2010)
Other	The City of Freeport is not a federally recognized tribe, recognized Empowerment Zone/Enterprise Community, or federally recognized Renewal Community

We look forward to working with USEPA on the critical next stage of this project. Please do not hesitate to contact me with any questions regarding Freeport's Brownfields Initiative. I greatly appreciate your support and consideration for this 2012 USEPA Area-Wide Planning Grant proposal.

Sincerely,



George W. Gaulrapp, Mayor  
City of Freeport, Illinois

**I. Narrative Proposal: 15 pages****1. Community Need (15 points)****1.i. Economic concerns within project area**

Freeport is a community of 25,638 residents<sup>1</sup> with a history of industrial activity dating back to the mid-19<sup>th</sup> century. Brownfields impact residents City-wide; however, the direct impact is experienced by those closest to the riverfront brownfield sites in the Third Ward aldermanic district. The focus of this brownfields area-wide planning grant is our *Riverfront Enterprise Area*—234-acres in the historical industrial center of our City, traversed by the Pecatonica River. The following economic conditions point to Freeport’s heightened need to leverage funding to advance planning in this area.

***Struggling to Adapt to the Global Economy.*** As a somewhat isolated, rural, Midwest “rustbelt” community heavily reliant on the manufacturing sector, Freeport is a prime example of a “Caught in the Middle” community, as characterized by noted author Richard Longworth. Population in the City has been slightly declining, down 3% between 2000 and 2010. The City has lost 1,219 manufacturing jobs since 2000, and Stephenson County lost over 3,300 manufacturing jobs in the last 15 years, accelerated during the Great Recession.<sup>2</sup> Major employer Honeywell laid off 148 workers in 2009 and in 2012, the national spotlight shined on Freeport as 144 American high-skilled manufacturing jobs at the Freeport Sensata plant will be eliminated next month and sent overseas. Despite global economic shifts, manufacturing continues to be Freeport’s primary industry, accounting for 29% of employed workers, far greater than the State (16%) or U.S. (14%).

The impact of the job losses are felt County-wide and beyond, but have been felt acutely by Third Ward residents since manufacturers began closing their doors three decades ago. The loss of these quality jobs within walking distance of urban neighborhoods not only increased unemployment and poverty in the Third Ward, but impacted the viability of neighborhood businesses and services that come with a thriving neighborhood economy. For example, by 2006, Levelor-Kirsch Window Fashions moved 280 Freeport jobs to Mexico, closing its Third Ward manufacturing plant and leaving that facility empty and residents out of work.

***Third Ward Economic Disparities.*** Third Ward residents have been most impacted by the disinvestment surrounding the central riverfront as illustrated in Table 1. Neither the Third Ward nor the City keeps pace with Illinois and the U.S. in terms of these economic indicators, illustrating systemic economic challenges.

**Table 1: Target Community Demographic Profile**

Indicator	Third Ward <sup>1</sup>	City of Freeport	State of Illinois	U.S.
Population <sup>2</sup>	3,487	25,638	12,830,632	308,745,538
Unemployment <sup>3</sup>	N/A	10.5%	8.1%	7.6%
Poverty Rate <sup>4</sup>	35.2% <sup>5</sup>	19.5%	12.6%	13.8%
Percent Minority <sup>2</sup>	46.8%	22.9%	28.5%	27.6%
Per Capita Income <sup>4</sup>	\$12,413	\$21,598	\$28,782	\$27,334
Median Household Income <sup>4</sup>	\$27,726	\$37,039	\$55,735	\$51,914
Population <5 <sup>2</sup>	8.2%	6.7%	6.5%	6.5%
Population <18 <sup>2</sup>	26.0%	23.1%	24.4%	24.0%

<sup>1</sup> 2010 U.S. Decennial Census

<sup>2</sup> County-wide statistics are highly relevant to the City as Freeport is the County’s population center with approximately half the population.

Population > 65 <sup>2</sup>	9.9%	19.1%	5.3%	13.0%
Median Owner Occupied Home Value <sup>4</sup>	\$41,467	\$82,500	\$202,500	\$188,400
% Female Pop. of Child-Bearing Age (15-44) <sup>2</sup>	21.0%	18.1%	20.5%	20.2%
% Female-headed Household w/ Children <18 <sup>2</sup>	15.5%	9.6%	6.9%	7.2%
% English as Secondary Language <sup>4</sup>	4.4% <sup>6</sup>	5.2%	21.7%	20.1%
<p>Sources:</p> <p><sup>1</sup>The Third Ward is composed of Census Tract 7 and Block Groups 3 and 4 of Census Tract 8 in Stephenson County.</p> <p><sup>2</sup>US Census Bureau, 2010.</p> <p><sup>3</sup>Unemployment data is September 2012 non-seasonally adjusted unemployment rate data from the Illinois Department of Employment Security and is available at <a href="http://www.ides.illinois.gov">http://www.ides.illinois.gov</a>.</p> <p><sup>4</sup>American Community Survey, 2006-2010, available at <a href="http://www.factfinder.census.gov">http://www.factfinder.census.gov</a>.</p> <p><sup>5</sup>Poverty rates calculated for Tracts 7 and 8 as poverty level not available at block level.</p> <p><sup>6</sup>Non-native English speakers calculated for Tracts 7 and 8 as language data not available at block level.</p>				

**Limited Municipal Resources.** Like many communities, Freeport’s municipal resources have been strained during the Great Recession. However, several factors exacerbate this strain in Freeport, including the following:

- *Limited Opportunities to Leverage Resources.* Being a small rural community, Freeport does not have the same access to economic development resources as larger communities with more extensive investment funding networks, a larger/healthier tax base with the ability to generate more tax increment finance revenue, or access to programs reserved for larger urban areas such as HUD Community Development Block Grant entitlement funds or Brownfields Economic Development grants coupled with Section 108 loans.<sup>3</sup>
- *Strained Municipal Budget.* In recent years, Freeport’s resources have been challenged by severe weather events, including six federally declared disasters since 2006 for flooding, severe storms, drought and winter storms (See Special Considerations Checklist). The impact of these events totaled \$43,658,102<sup>4</sup> in local damages. In 2011, the City learned that City Hall is in need of significant structural repairs exceeding \$3 million, causing the City to incur substantial expense to move to another building while seeking resources for City Hall repairs. These factors are occurring while corporate fund revenue shrinks. From 2001 to 2011, the City’s equalized assessed value lagged behind the Consumer Price Index (a 10-year increase of 7% compared to a 35% CPI increase).<sup>5</sup> The City’s pension obligations increased 215% during this same period, resulting in a significant 58% *decrease* in the corporate fund portion of property tax revenue, as more and more dollars have been used to meet pension obligations.

**Critical Moment to Bridge Funding Gap for Substantial Economic Impact.** The City has been very fortunate to leverage significant investment from USEPA Brownfield grants since 1999. The City is seen as a “mature” brownfield program and has demonstrated time and again the return on investment realized from these grants (see Section 5). However, this is a particularly significant time in the Brownfields Program where loss of momentum and inadequate funding will devastate plans for major economic and community development projects projected to create and retain hundreds of jobs, millions of dollars in property and business investment, and many other economic and community benefits (see Section 4). Additional funding to advance brownfield reuse planning and

<sup>3</sup> Note that the City would be eligible for BEDI / Section 108 if the State of Illinois were to pledge its commitment to secure the funding, but the State has not been willing to make this commitment to date.

<sup>4</sup> USDA’s National Agricultural Statistics Service, available at [nass.usda.gov](http://nass.usda.gov), and FEMA’s Disaster Declarations, available at [fema.gov/disasters](http://fema.gov/disasters)

<sup>5</sup> U.S. Bureau of Labor Statistics, available: <http://www.bls.gov>

implementation strategies is critical for sustaining our momentum in this time of limited municipal resources.

### **1.ii. How the AWP will serve residents**

The Third Ward includes significantly high concentrations of populations most sensitive to brownfield impacts (see Table 1 in Section 1.i.). Specifically:

- *Children:* The Third Ward is home to 907 children under 18 and 287 under five—a 26% higher concentration of children under five compared to the State or U.S. Young children playing outside at Taylor Park Elementary School (235 students) and the adjacent park, the public basketball court, and the Boys & Girls Club are particularly susceptible to contaminated soil ingestion and inhalation.
- *Pregnant Women:* The Third Ward is home to 734 women of child-bearing age, a 16% higher concentration than City-wide.
- *Minority Populations:* The Third Ward has *over twice* the concentration of minority population compared to the City, reflecting its history as the original settlement area for African Americans.
- *Low-income Populations:* The Third Ward poverty rate of 35% is over 1.5 times that of the City and double the State and national rates. Poverty affects single mothers and African Americans (both concentrated in the Third Ward) even more profoundly. Sixty-six percent of single mothers with children and 45% of black residents live below the poverty line in Stephenson County<sup>6</sup>.

**Addressing Health and Welfare of Third Ward Residents through Area-Wide Planning.** In addition to direct health impacts (ingestion and inhalation of contaminated materials and water), brownfields in the Third Ward contribute to several other threats to resident health. The health concerns of minority and low-income residents are a serious environmental justice issue, since the Third Ward includes a much higher concentration of these residents than the City or County as a whole. One of the highest county-wide health concerns is the premature death rate<sup>7</sup> for black residents—52.6%, compared to 18.5% for whites.<sup>8</sup> This percentage increases to a staggering 73.0% for black males. Moreover, the cancer death rate for African Americans is 27.7% higher than the rate for whites, and the heart disease death rate for African Americans is 4.7% higher than the rate for whites.<sup>9</sup> In the interest of more thoroughly understanding and addressing Third Ward health concerns, the City used USEPA Brownfield grant funding to partner with the Stephenson County Health Department to study resident and neighborhood health in the Third Ward. This study revealed a number of striking findings.<sup>10</sup> 18.5% of Third Ward residents have no access to health care (beyond the ER). In fact, 28% of minority residents reported not receiving needed medical care, and 53% reported not receiving needed dental care in 2010. Asthma was the highest identified health concern – affecting 17% of survey respondents. The Third Ward is both a parks desert<sup>11</sup> and a food desert: 1,936 / 56% of residents in Census Tract 8 live more than one mile from a grocery store.<sup>12</sup>

Addressing environmental justice issues, including health and welfare concerns of sensitive populations, is a primary goal of our Brownfields Initiative. The City has invested significant time and resources into this aspect of our program. But as the demographic data in this section shows,

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<sup>6</sup> U.S. Census American Community Survey, 2006-2010, available: <http://www.factfinder.census.gov>

<sup>7</sup> Defined as death before age 65.

<sup>8</sup> Illinois Department of Public Health, *ibid*.

<sup>9</sup> Stephenson County, Illinois. *Stephenson County Health Assessment and Illinois Project for Local Assessment of Needs (IPLAN)*. 2009-2014.

<sup>10</sup> City of Freeport, Illinois. Third Ward Healthy Neighborhoods Project – Draft Report. September 27, 2012.

<sup>11</sup> University of Illinois College of Medicine at Rockford Health Systems Research. “Stephenson County Community Analysis 2008.” Stephenson County 21st Century Healthy Communities. June 10, 2008.

<sup>12</sup> Food Desert analysis conducted through: City of Freeport, Illinois. Food Enterprise Center Preliminary Business Plan. June 2012.

the economic and health issues in the City's Third Ward are significant. They are also long-standing, and in many ways, systemic. The planning efforts contemplated in this proposal will allow us to make significant advances in our environmental justice issues and bring health, welfare, and economic benefits to the residents of Freeport most in need and most impacted by brownfields.

**1.iii. Current Brownfields Challenges: Economic, Social and Health Concerns**

Most of Freeport's historic industrial operations along the riverfront are now closed, leaving a legacy of aging buildings and environmental contamination. These brownfield sites have negatively impacted our environment, including the release of contaminants like volatile organic compounds, solvents and degreasers, semi-volatile compounds such as polynuclear aromatic hydrocarbons, heavy metals and the presence of asbestos and lead paint in vacant buildings. Abandoned buildings create blight, enable vandalism, and stand as reminders of lost neighborhood vitality, leading to disinvestment and limited development opportunities. The City has undertaken area-wide Phase I Environmental Site Assessments on both sides of the riverfront—covering this entire area and extending beyond it, covering 514 parcels, identifying 121 parcels with Recognized Environmental Conditions (RECs), totaling approximately 171 acres.

Brownfields in the Third Ward have substantial impacts on the health and welfare of Third Ward residents and the environment, illuminating significant environmental justice issues. Specific impacts include:

- *Ingestion/Inhalation of Contaminated Material.* Potential ingestion, inhalation, and dermal contact with contaminated soil pose a public health risk, especially to children. In fact, the City's Brownfields Program was first established 13 years ago when two local boys contaminated themselves and their homes with mercury after playing with thermometers and thermostats collected from the abandoned Rawleigh Complex. Moreover, as a part of the historic central City, the Third Ward contains homes built prior to 1978, which are at the highest risk of lead-based paint.
- *Impacts to Groundwater.* Brownfield contamination has impacted public water supply wells in our target area, causing the City to invoke a groundwater use ordinance to prevent use of this water.
- *Impacts to Surface water.* Brownfields also threaten the health of the Pecatonica River, in the center of our brownfield target areas, threatened by migration of brownfield contamination due to the fragile hydrogeological setting of a shallow aquifer within sands and gravels. Impacts to the river have been evidenced over the past decade in various brownfield site cleanups, uncovering contamination from battery waste, petroleum, historic dumping, and plating operations. The Pecatonica River corridor exhibits some of the most extensive riparian wetland communities remaining in northern Illinois, and yet the State has identified 88% of the river as being impaired.<sup>13</sup> Moreover, the presence of abandoned, overgrown brownfield sites along the river greatly restricts views and access to a precious natural and recreational asset.
- *Neighborhood Safety and Disinvestment.* The concentration of abandoned, potentially contaminated sites has caused substantial disinvestment and decline throughout the Third Ward. Thirty-seven percent of Third Ward residents feel their neighborhood is unsafe most of the time. The housing vacancy rate of 25% in the Third Ward, compared to a rate of 13.6% for the City as a whole and 10.2% for the State of Illinois, further demonstrates disinvestment. Degraded infrastructure is also a priority concern of residents. A 2006 East Side infrastructure survey identified that 60% of streets north of Stephenson Street (the main east-west thoroughfare dividing the East Side) are without any, or in need of, new curbs and gutters. The survey also showed that streets south of Stephenson are

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<sup>13</sup> Illinois Department of Natural Resources. *Critical Trends in Illinois Ecosystems*. 2001

aging and of a “rural character.” As mentioned previously, the FEMA floodway designation on the East Side also dramatically impacts investment opportunities on the East Side.

## **2. Brownfields Area-Wide Planning Project Description (30 points)**

### **2.i. Catalyst, High Priority Sites and Why They Were Selected**

***Rawleigh Complex.*** The Rawleigh Complex is a 5-building, 450,000 square foot former manufacturing complex that literally and figuratively towers over our community as a symbol of the decline of our manufacturing past. This building, once used for production and storage of items ranging from spices to health care products to cleaning supplies, was vacated in 1988, leaving numerous environmental concerns in and around the abandoned buildings. The redevelopment of the Rawleigh Complex will serve as a springboard for additional job creation and riverfront reinvestment. Successful redevelopment of the Complex will spur economic development, provide unique regional resources, and expand opportunities for all people in our community. Previous assessment and clean up includes: Phase I ESA, investigative and corrective action work by (IEPA) and the USEPA, Phase II ESA, and a Remedial Action Plan. The buildings are planned to be adaptively reused and asbestos must be addressed due to risk of inhalation exposure. The PNAs and inorganic contamination exceed the IEPA Tiered Approach to Corrective Action Objectives (TACO) for the Soil Inhalation Exposure Route; detailed in the approved Remedial Action Plan.

***Tutty's Crossing.*** Tutty's Crossing Trailhead is a six-acre site with a history of over 100 years of manufacturing activities. The completion of the Tutty's Crossing Trailhead site with a boat launch and a connecting bridge between the Jane Addams Trail and Pecatonica Prairie Path will provide a solid foundation for long-term business development and recruitment, job creation and recreation and tourism in downtown Freeport. Remedial activities at the site have included the following: demolition and disposal of buildings and their contents; excavation and disposal of soil and battery debris contaminated with lead; replaced with clean soil and seeded to re-vegetate the areas adjacent to the river; and installed an engineered barrier over a portion of the site. A No Further Remediation Letter was received by the Illinois EPA in 2003. The site now includes asphalt parking, loop road and trail, and green space for picnicking. Access to the Pecatonica River via boat launch in the heart of downtown Freeport will complete the recreational green space in an area with much need.

***CMC Heartland.*** The CMC property is an 18-acre former rail yard located in the Pecatonica River floodway coinciding with the former Chicago-Milwaukee St. Paul rail lines and several bulk petroleum facilities. The CMC site will be used for a recreational trail accessible by bridge to Tutty's Crossing, extending the trail through the CMC property and stretching to the city limits along the corridor that includes the Album Site. The CMC Property Remediation Site activities have included Phase I ESA, Phase II ESA, cleanup of the petroleum contamination, and removal of USTs, contaminated soil, and dispose at a permitted landfill. A No Further Remediation (NFR) letter was requested for the Remediation Site for the TCL compounds. In summer 2011, the recreational trail was constructed from the bridge across the CMC property.

***Album Street Corridor Sites.*** The Album Street sites, developed around 1950, are located in the Pecatonica River floodway and along a corridor that will be used for a recreational path known as the Pecatonica Prairie Trail. Two other Brownfields sites have already been developed for the path: Tutty's Crossing and CMC Heartland. The next step is to connect the trail from the CMC property to the edge of the city limits along the corridor that includes this site. The goal of the City is to cleanup the site for a recreational end use as part of the Pecatonica Prairie Trail, which is part of the state-wide Grand Illinois Trail. The Pecatonica Prairie Trail will leave Freeport and run east along a former railroad grade to downtown Rockford, Illinois. The site was part of an area wide Phase I ESA. The IEPA Office of Site Evaluation was requested to conduct soil and groundwater sampling

along the City right-of-way. Additional investigative activities were conducted, and the site was subsequently enrolled into the IEPA Site Remediation Program. Cleanup of the Album Street site will enable recreational end use as part of the Pecatonica Prairie Trail.

## **2.ii. AWP Project Tasks, Narrative Description and Budget**

### **2.ii.a. Tasks**

**Project Approach.** The Approach to this Area-wide Plan for the Riverfront Enterprise Area builds off of a number of past and current planning and implementation efforts that have successfully created the momentum of riverfront revitalization in Freeport over the past fourteen years. This Work Plan has been carefully developed to build from these past and present efforts (see Section 4.ii. for more detail on the anticipated deliverables from our current HUD Sustainable Communities planning effort as well as our Third Ward Healthy Neighborhoods Project) which this Work Plan is designed to further.

**Task One: Existing Conditions and Past Community Plan Integration.** Task One includes an evaluation of all relevant existing conditions and relevant overlying plans (see Section 2 iii for a list). In addition to these plans, other relevant existing conditions include updated environmental information undertaken since the area-wide Phase I ESAs were done; the updated FEMA floodplain map anticipated in 2013; and City and State capital improvements plans. Some of the key deliverables emerging from current planning processes that will be evaluated include a downtown housing study, the Rawleigh Complex Mixed-Use Redevelopment Business Plan, The Rawleigh Corridor Green Building Guidelines, the Tutty's Crossing / CMC Heartland Site riverfront recreation plans, the East Side regional and neighborhood bicycle / pedestrian trail plans, and the evolving neighborhood planning priorities being advanced through the Third Ward CAPS Team.

**Task Two: Riverfront Enterprise Area Plan.** Task Two entails the development of the Plan document. The Plan will focus on the following four sub-components of the Riverfront Enterprise Area:

- *Rawleigh Complex and Corridor.* This effort will continue the exciting momentum underway currently with high-priority projects stimulating near-term economic and community benefits including the Multimodal Station and Food Enterprise Center at the Rawleigh Complex.
- *East Side (including Album Street Corridor):* This will focus on continued planning for amenities around the bicycle/pedestrian trail (extending through the Album Street Corridor) and the neighborhood trail connector concept (connecting with the elementary school and public housing) and evaluating new redevelopment opportunities as a result of updated FEMA Floodplain maps (which may possibly reduce the size of the East Side floodway).
- *Riverfront (Tutty's Crossing and CMC Heartland):* This task will focus on opportunities for riverfront access, recreation, and community gathering including evaluating an exposition / fairgrounds concept. This task will bring diverse stakeholder groups together to achieve consensus around riverfront reuse plans, including parallel efforts currently underway by the paddler and bicyclist community and by East Side neighborhood residents (supported through technical assistance from the USEPA Superfund program).
- *Residential Neighborhood Stabilization:* This task focuses on issues most germane to residents of the Third Ward both in the Riverfront Enterprise Area and surrounding it. This task advances the work currently underway by the Third Ward CAPS Team (Community Activities Partnership Support). This team is focused on several priority projects including establishment of a neighborhood park, targeted housing rehabilitation pilot neighborhood, and improvements to neighborhood infrastructure including streets, sidewalks, and lighting.

**Task Three: Implementation Strategy.** This task provides the critical implementation recommendations necessary to carry the Riverfront Enterprise Plan forward. The task includes four sub-sections:

- **Brownfield Site Prioritization and Reuse Recommendations:** Updated prioritization of brownfield sites for assessment, cleanup, and reuse and more detailed reuse recommendations considering potential environmental conditions for the top priority sites.
- **Implementation Structure and Community Involvement:** Recommendations for continuing to strengthen the existing implementation and involvement structure to maximize community engagement and partnerships.
- **Action Plan:** A detailed action plan including tasks, timelines, responsible parties, and estimated costs.
- **Funding Strategy:** A targeted list of funding opportunities (public and private investment) aligned with the Action Plan.

#### **Task Four: Community Engagement and Capacity Building**

This task will be undertaken simultaneously with tasks one through three to ensure meaningful engagement of community residents and stakeholders throughout the process. We will use our existing Riverfront Enterprise Initiative engagement framework to involve multiple stakeholder groups, overseen by the Riverfront Advisory Committee, which will meet quarterly at a minimum during the course of this project. Additionally, we will host community-wide public events at three key points during the planning process, using a range of formats for engagement to maximize participation. We intend to sub-grant to the County Public Health Foundation to employ Third Ward resident leaders to actively facilitate engagement of residents most impacted by our riverfront brownfield sites in the process. This will have the dual effect of maximizing participation and building resident leadership and capacity.

#### **Task Five: Cooperative Agreement Oversight**

This task includes eligible programmatic activities including coordination of activities with USEPA Project Manager; preparation of quarterly reports (8 total); preparation of annual financial status reports (2 total); and updating the ACRES database.

#### **2.ii.b. AWP Budget**

**Budget:** Our proposed budget includes a strong emphasis on community engagement and communication in addition to the planning deliverables. We have not allocated any funds for City staff time and instead we are including this time as a commitment of in-kind match in order to maximize the leverage of these funds for activities that we otherwise have difficulty securing funding for.

***Table 2: Cooperative Agreement Budget***

<b>BUDGET CATEGORIES</b> (programmatic costs only)	<b>Task 1:</b> <b>Existing</b> <b>Conditions</b>	<b>Task 2:</b> <b>Area-wide</b> <b>Plan</b>	<b>Task 3:</b> <b>Implementat</b> <b>ion Strategy</b>	<b>Task 4:</b> <b>Community</b> <b>Engagement</b>	<b>Task 5:</b> <b>Cooperative</b> <b>Agreement</b> <b>Oversight</b>	<b>Total Costs</b>
Personnel						
Fringe Benefits						
Travel						

Equipment						
Supplies				\$4,000		\$4,000
Contractual <sup>1</sup>	\$12,000	\$75,000	\$35,000	\$40,000		\$162,000
Subgrant	\$3,000	\$8,000	\$8,000	\$15,000		\$34,000
<b>Grant Total</b>	<b>\$15,000</b>	<b>\$83,000</b>	<b>\$43,000</b>	<b>\$59,000</b>		<b>\$200,000</b>
<b>In-kind Match Total</b>	<b>\$2,000</b>	<b>\$4,000</b>	<b>\$2,000</b>	<b>\$8,000</b>	<b>\$4,000</b>	<b>\$20,000</b>

- Task 1: Existing Conditions / Overlying Plan Analysis: \$12,000 Contractual for 2 drafts and 1 final. \$3,000 sub-award for Health Foundation engagement of 3 resident leaders to contribute to this task. \$2,000 in-kind match for 3 City staff participants in development and review.
- Task 2: Area-wide Plan \$75,000 Contractual for 2 drafts and final. \$8,000 sub-award for Health Foundation engagement of 3 resident leaders to contribute to development and drafting of the Plan. \$4,000 in-kind match for 3 City staff participants in development and review.
- Task 3: Implementation Strategy: \$35,000 Contractual for 2 drafts and 1 final. \$8,000 sub-award for Health Foundation engagement of 3 resident leaders to contribute to development and drafting of the Implementation Strategy. \$2,000 in-kind match for 3 City staff participants in development and review.
- Task 4: Community Engagement: \$40,000 for consultant preparation for and facilitation of community meetings (8 days involving multiple team meetings at \$2,000 per meeting and 3 public meetings at \$3,000 per meeting). \$12,000 for engagement materials including quarterly website updates (\$9,000 total), two fact sheets (\$2,000), and two resident newsletter contributions (\$1,000). \$15,000 sub-award for Health Foundation engagement of 3 resident leaders to actively facilitate resident engagement at quarterly meetings and three community-wide meetings. \$4,000 for City costs to facilitate meetings including refreshments, publications, and printing. \$8,000 in-kind match for 3 City staff participants in meetings and review of materials (\$1,000 per quarter).
- Task 5: Cooperative Agreement Oversight: This task is for in-kind match only of \$4,000 to prepare quarterly reports, financial status reports, ACRES updates, and overall coordination with USEPA throughout the project. Activities average to \$500 per quarter.

### **2.iii. Project's Consistency and Integration with Community Planning Efforts**

This project is a model for coordination of local, regional, state, and federal planning processes and stakeholders. The priority sites targeted in this grant have emerged out of these interrelated and extensive planning processes. The efforts to date that have set the stage for the assessment, cleanup, and redevelopment of priority sites in this grant are summarized in Table 3 below.

**Table 3: Local and Regional Planning Context**

<b>Third Ward Plans (including Rawleigh and East Side-specific)</b>
Rawleigh Complex Reuse Plan (2002 with ongoing updating) Rawleigh Corridor Phase I ESA, Master Plan & Implementation Strategy (2007) Freeport Multimodal Station Plan and Cost/Benefit Analysis (2012) (Rawleigh Complex/Corridor) Food Enterprise Center Business Plan (Draft 2012) (proposed for Rawleigh) East Side – Pecatonica River Corridor Strategy (In progress – 2013) East Side Area Wide Phase I ESA and Revitalization Strategy (2007) Third Ward Healthy Neighborhoods Report (Draft 2012) Tutty's Crossing Trailhead and CMC Heartland Riverfront Site Master Plan (2002; 2012 update)

Riverfront Enterprise Initiative Plan (underway, complete 2013)
<b>Additional Overlying Community / Economic Development, and Natural Resources / Sustainability Plans</b>
City of Freeport Comprehensive Plan (2010) Prospering Together (2011) - Stephenson County-wide planning and visioning initiative Blackhawk Hills Region Regional Comprehensive Economic Development Strategy (2009) Chicago to Dubuque Amtrak Feasibility Studies and Plans (2007, 2009, 2010) Freeport and Stephenson County Greenways and Trails Plan (2000) Stephenson County Multi-Hazard Mitigation Plan (2008) Pecatonica River Blueways Trail Plan (2010)

#### **2.iv. Performance Measurement: Anticipated Outputs and Outcomes**

To demonstrate the substantial outputs and outcomes that this Area-Wide Plan will achieve, the City's Brownfields Project Manager will coordinate with planning contractors and the subgrantee (anticipated as the Public Health Foundation) to track and document outputs and outcomes in quarterly reports to USEPA as well as updating site-specific information in the ACRES database. As a mature brownfields community, Freeport has a number of established outputs and outcomes that have been measured over a number of years. Outcomes and outputs specific to this grant will be added to the existing tracking spreadsheet which will be reviewed and updated at quarterly Brownfields Project Management Team meetings. The City is in the process of expanding its in-house GIS program and will be integrating brownfields output and outcome tracking into this database as well. Additionally, the City has been working with the "logic model" format of output and outcome tracking through other federal grants (HUD and USDA) and is applying this tracking system to its brownfields program.

Specifically, the City will track the following outputs:

- Area-wide Plan and Implementation Strategy
- Minutes from community meetings (quarterly meetings of CAPS and Riverfront Teams and three community-wide meetings)
- Number of participants and stakeholders involved each quarter
- Percentage of participation by historically disadvantaged residents
- Community Notices
- Two Brownfields Fact Sheets summarizing progress of planning efforts
- Two resident newsletters
- Web site updates
- Updates to ACRES for catalyst sites and others
- Eight Quarterly reports
- Two Financial status reports

These activities are projected to result in the following anticipated measurable outcomes which the City will track (see Section 4 for more detail on anticipated long-term outcomes):

- Four catalyst sites positioned for reuse
- Ten additional high priority smaller sites positioned for assessment, cleanup, and reuse
- Acreage of land for which reuse strategy has been developed
- Jobs leveraged
- Funding leveraged
- Acreage of greenspace created or preserved

### **3. Community Engagement and Partnership (20 points)**

#### **3.i. Existing Revitalization Efforts**

The priority sites targeted in this grant have emerged out of these interrelated and extensive planning processes. There have been substantial planning efforts underway in the Riverfront Enterprise Area since our Brownfields program began in 1999. Over this time, we have learned that planning is an ongoing process that needs to run parallel to implementation efforts and be flexible enough to change with the changing needs of our community. The proposed AWP work plan builds on our most current activities underway:

- **HUD Sustainable Communities Plan.** In 2011 Freeport was awarded a HUD Sustainable Communities Challenge Planning Grant focused on this same area, the Riverfront Enterprise Area. The scope of the HUD grant includes a business plan for the Rawleigh Complex mixed-use redevelopment; an update to the master plan for the blocks surrounding the Rawleigh redevelopment, a set of green building guidelines for Rawleigh and the surrounding blocks, a downtown housing study, community engagement, and implementation funding focused especially on the most catalytic next-phase uses at Rawleigh: the Multimodal Station and the Food Enterprise Center.
- **Third Ward Healthy Neighborhoods Project.** With USEPA Brownfields Cleanup Grant funds the Rawleigh Complex, we partnered with the Stephenson County Health Department to develop the Third Ward Healthy Neighborhoods Project, which has included a survey and focus groups of Third Ward residents' health concerns and a framework for prioritizing and addressing these concerns. A major outcome of this effort has been the formation of an organization called CAPS (Community Activities Partnership Support) which is now taking a leadership role in implementing this plan.

**Next Step for Continuing Planning: the Brownfields Area-Wide Plan.** This proposed Brownfields Area-Wide Plan will build off of these two parallel planning initiatives that encompass the Riverfront Enterprise Area, by taking the economic development opportunities and community priorities developed through these plans and translating them into specific brownfield site master plans focused on each of our four catalyst sites and high priority sites throughout the area. Ultimately, this plan will provide the critical “brownfields layer” in our overall redevelopment planning efforts—prioritizing next sites for assessment, cleanup, and redevelopment and developing specific reuse plans that are sensitive to the environmental conditions of the area.

### **3.ii. Stakeholder Partnerships**

The following community-based organizations have been involved to date and have pledged their involvement in our Brownfield Initiative. In addition to serving on the Riverfront Advisory Committee, advising the efforts of the Brownfields Initiative, and assisting in stakeholder outreach efforts, the specific role of each organization is described below. Values of in-kind leverage commitment are listed following the organization name. It should be noted that Freeport is submitting six (6) proposals for USEPA Brownfields Grants for the 2013 funding cycle. The leverage shown will be split among the proposals that result in an award and a subsequent cooperative agreement with USEPA.

#### **Key Partnerships**

**Riverfront Advisory Team:** \$23,040. Includes 15 members from the Northwest Illinois Development Alliance, Freeport Downtown Development Foundation, Freeport/Stephenson County Convention and Visitors Bureau, other CBOs, and public and private sector groups. Members will assist with redevelopment planning, stakeholder outreach, and developer and tenant recruitment. Contact David Young, Executive Director, Northwest Illinois Development Alliance, 815-233-1356.

**Community Activities Partnership Support (CAPS):** \$92,160. This resident-led organization, which was created as a result of our Brownfields Healthy Neighborhoods Project, is committed to community outreach efforts to Third Ward residents and

brownfields planning and implementation efforts. Contact Evelyn Curry, Co-Chair, 815-235-8271.

**Food Enterprise Center Team (FEC):** \$20,000 The FEC Team includes sixteen members from University of Illinois Extension, Stephenson County Farm Bureau, CBOs, farmers, workforce development, and other leadership to establish a Food Enterprise Center business incubator at the Rawleigh Complex. Contact Margaret Larson, County Director, 815-235-4125.

**Stephenson County Health Department and Public Health Foundation:** \$36,864. The Department and Foundation have been active members of our Brownfields Project Management Team since 2009 when we began planning for our Third Ward Health Monitoring Study. They will continue to provide guidance on addressing health effects of brownfields assist in community engagement efforts. Contact Craig Beintema, Public Health Administrator, 815-235-8271.

**Friends of Pecatonica River Foundation:** \$265,000. FOPRF is a non-profit dedicated to preserving, protecting and fostering the vitality of the Pecatonica River. This active, energetic group is committed to assisting with coordination between brownfields activities and trail planning, fundraising and construction activities, and mobilizing volunteers and other resources. Contact Roger Schamberger, President, 815-238-7888.

**Northwest Illinois Trails Foundation:** \$16,252. NITF is an organization that provides support for land and water trails in northwest Illinois. NITF is committed to participating in stakeholder outreach, assisting with coordination between brownfield activities and trail planning, fundraising and construction activities, and mobilizing volunteers and other resources. Contact Stephen Spyrison DDS, President, 815-232-7012.

**University of Wisconsin-Madison, Department of Urban Planning:** \$69,000. Professor Morales will be the faculty advisor for a graduate student Planning Workshop focusing on the Riverfront Enterprise Initiative, contributing directly to the proposed work plan in Section 2. Contact Alfonso Morales, Professor, (608) 263-4848.

**Additional Local Partnerships:** \$3,000. The Jane Addams Trail Commission \$3,000. The Stephenson County Pecatonica Path Commission, have provided letters of support and have offered to actively participate in our program, provide information, and use their contacts to increase community participation in the AWP. Contact Steve Ehlbeck, 815-235-6114.

**State Partnerships:** Over the past 11 years the City has developed a strong partnership with the Illinois EPA to assess, clean up, and redevelop brownfields. The City has been able to leverage pro bono environmental assessment and testing services through the IEPA at several sites throughout the City's Third Ward. The City has coordinated with the Illinois Department of Transportation on public transit for 17 years. Most recently, IDOT has provided technical assistance on plans for a Multimodal Station in the Rawleigh Corridor.

**Federal Partnerships:** The City has established a successful long-term working relationship with USEPA. The agency has helped the City implement projects under previous brownfields grants, and through emergency removal activities various sites. Other federal partners include the Department of Housing and Urban Development, which has provided \$946,000 since 2002, including a recently awarded \$295,000 Sustainable Communities Challenge Planning Grant. USDA has provided \$130,000 in grant funding to advance the Food Enterprise Center project.

### **3.iii Partnership involvement in the AWP Project**

The City of Freeport has an established framework for engaging partners and stakeholders in planning and development projects. Throughout the course of our 14-year Brownfields Initiative, we have gained a great deal of experience and insight into what methods work – and don't work – in our community. We will use that experience to frame the community engagement portion of the AWP project.

Rather than build a new governing structure for this AWP project, the City of Freeport will build on the infrastructure currently in place for the HUD Sustainable Communities Initiative and the Third Ward Healthy Communities Project. Throughout the AWP project, we will continually evaluate the composition of the stakeholder groups to ensure that all appropriate constituencies are represented, adding members and stakeholder groups as needed.

The City will work with CAPS and the Riverfront Advisory Committee (RAC) at regular intervals to determine priorities, develop plans and select implementation actions. Of particular importance will be building the participation levels of East Side residents in CAPS so residents of that neighborhood can play a meaningful part in the development of the AWP and selection of implementation options.

The City of Freeport has a leadership role in the RAC; however, we have worked to create an environment that encourages the free exchange of ideas and welcomes diverse viewpoints. In the case of CAPS, the City has very deliberately assumed a subordinate role in the decision-making

process, believing that Third Ward residents are best equipped to make decisions about the future of their neighborhood.

### **3.iv. Community Input in the AWP**

Beyond the RAC and CAPS, the City will employ a number of strategies to ensure meaningful involvement and community ownership throughout the AWP project, including:

- Community meetings and open houses (at least twice yearly), in which resident leaders from the RAC and CAPS will participate in meeting facilitation and presentation of AWP project work to the general public.
- Traditional face-to-face “community organizing” style outreach efforts, particularly in the East Side, where the most relationship- and trust-building is needed (goal of at least 30 new encounters each calendar quarter).
- Internet and social media communications to reach tech savvy and younger audiences. At minimum, the City will establish a project website (monthly updates) and a Facebook page (weekly updates, at minimum).
- AWP project leaders will hold at least one public meeting or event each year aimed at reaching the adolescent and young adult audience.
- At least four times a year, progress on the AWP project will be communicated back to the public through Project Fact Sheets, which will be distributed on the website, on the project Facebook page, and through direct mail distribution via City utility bills.

Community input gathered through these methods and others will be taken back to RAC and CAPS. RAC and CAPS (each group will meet with the City’s AWP project team at least quarterly) will evaluate the input and determine the best way to incorporate it into the AWP project.

## **4. Community Benefits**

### **4.i. Community improvements and brownfields assessment, cleanup, reuse and area revitalization**

Our Brownfields Initiative is designed to mitigate existing health and welfare concerns, prevent future environmental injustices, and generate significant benefits well beyond the grant period. The specific anticipated benefits include:

#### **4.i.a. Identify and reduce threats to human health, the environment, to the welfare of sensitive populations**

- *Identified Risks and Eliminated Exposure to Soil and Water Contamination.* By understanding the contaminants of concern and associated health risks of specific brownfields (including exposure to carcinogens, toxic substances and substances triggering respiratory problems), the City can prevent direct exposure to members of sensitive populations from soil, surface water or groundwater. In time, sites will be cleaned up to eliminate exposure risks resulting in cleaner soil and groundwater.
- *Identified Risks to the Health of Children.* According to the Illinois Department of Health’s Lead Program Annual Surveillance Report in 2010, the percentage of children with elevated lead levels in Stephenson County was nearly two-and-one-half (2.5) times the percentage of children with elevated levels in the State of Illinois. Subsequent remediation of brownfields will reduce lead exposure risk to children who are visitors, residents or students of the Third Ward.
- *Increased Public Safety.* Site assessment will lead to long-term elimination of safety concerns such as dilapidated structures and nuisance violations. Redevelopment will eliminate blight, increase tax base and stimulate public improvements including improved sidewalks, roadways and street lighting.

- *Health Benefits.* Increased access to recreational trails at Tutty's Crossing and the Jane Addams Trail and Pecatonica Prairie Path are certain to accrue health benefits for neighborhood residents as well as visitors to the area. The public market component of the Food Enterprise Center will make fresh local food available in a food desert. Our work with CAPS includes the development of a neighborhood park in the Third Ward, offering healthy recreational activities for children.

4.i.b. Stimulating economic development

**4.b. Economic Benefits and Greenspace.**

Economic Benefits. The expected economic impact of assessing, cleaning up, and redeveloping brownfields is clear: we are helping properties to achieve higher and better uses and to eliminate blight, which raises property values and spurs investment in surrounding neighborhoods

- *Job creation.* With a mix of retail, entertainment, tourism, recreation and office uses, several hundred jobs could be created within the Riverfront Enterprise Area. Two projects that are advancing significantly on this front are the Multimodal Station and the Food Enterprise Center, both slated to begin operations in 2014. The first phase of Multimodal Station project is estimated to create 49 construction jobs for a payroll of \$3.7 million. Phase two (2015-2016) will create an additional 60 construction jobs for a payroll of \$4.6 million. The Food Enterprise Center is projected to lead to the creation of at least 10 new full-time jobs annually.
- *Capital investment.* Rehabilitation of the Riverfront Enterprise Area must include public-private partnerships to be economically feasible. When fully renovated, the Rawleigh Complex alone is projected to have a market value of nearly \$28 million and attract an additional \$29 million of new development to the Riverfront Enterprise Area. Private equity and tax credits are expected to constitute at least 75 percent of the total investment in all of these projects. We are experiencing momentum on this front.
- *Tax base.* Reinvestment within the Riverfront Enterprise Area will contribute significant new property and sales tax base to the City. Once redeveloped, the Rawleigh Complex is estimated to contribute in excess of \$200,000 in tax revenue annually. New retail uses, including the public market at the Food Enterprise Center, also will contribute sales tax revenue.

4.i.c. Facilitating use or reuse of existing infrastructure

This project focuses on redeveloping the urban core of the City of Freeport – an area already served with existing infrastructure – rather than greenfield development at the edge of the community which would necessitate extension of physical infrastructure and City services beyond existing boundaries. In addition, our Brownfields Initiative calls for adaptively reusing existing buildings over new construction, which both preserves historic architectural treasures in our community and reduces construction waste and demolition disposal.

4.i.d. Creating or preserving green space, recreational property, or other non-profit uses.

Two of our five priority sites are part of the proposed regional trail connection through the East Side, supporting recreational access to greenspace along the trail and at trailheads. Additionally, many of the City's brownfields are located on the East Side in a FEMA-regulated floodway. Because of this, the likely end reuse for these brownfields will be greenspace providing recreational space for residents and visitors and mitigates flood damage by removing impervious surfaces and restoring natural settings surrounding the Pecatonica River. The Pecatonica Prairie Trail will wind through the East Side neighborhood adding value to the greenspace network in the area.

**4.ii Advancing the Partnership for Sustainable Communities Livability Principles**

Our Brownfields Initiative will yield environmental benefits stemming from the remediation of sites. Assessment activities provide us with information on the type and quantity of contamination,

enabling adequate protection of the public. Subsequent cleanup of sites eliminates exposure not just to the human population, but to the ecosystem as well. In addition, we anticipate a wide range of environmental benefits from sustainable reuse, including the following:

- *Green buildings.* Our HUD Sustainable Communities Challenge Grant focuses on development of Green Building Guidelines, which will be piloted in our Brownfields target neighborhoods, particularly at the Rawleigh Complex. We are committed to green building principles that 1) produce buildings that are reused, rehabilitated, and operated utilizing energy, water and other resources efficiently; 2) protect the health of building occupants; 3) make the best use of existing infrastructure; and 4) reduce the overall impact on the environment.
- *Mixed land uses.* Since many of our brownfields sites are in the City's downtown, mixed use development is a natural part of our program. We encourage mixed uses in our downtown which provide reciprocal benefit – residents have access to goods and services within walking distance, and businesses have the benefit of customers living near their location.
- *Multimodal transportation options.* In addition to the options at the future Multimodal Station described in Section 4.i., the City offers a public transportation service, Pretzel City Transit, which provides demand response service throughout the community. In addition, our goals of adding housing options in downtown enable people to access shopping, services and entertainment within walking distance, and the development of the Jane Addams and Pecatonica Prairie Trails provide pedestrian and cycling links through the City and to other communities as well.
- *Equitable Redevelopment, Improved Housing Conditions and Options.* Redevelopment plans in the Rawleigh Corridor include creation of housing options that support a mix of ages, lifestyles and incomes. Freeport is committed to advancing equitable development principles.

## **5. Programmatic Capability and Past Performance (15 points)**

### **5.i. Recent Federally Funded Assistance Agreements**

The City has an excellent record of managing federal grants, including EPA Brownfields grants. The following are the five most recent USEPA Brownfields grants that have been awarded to the City. All have been Brownfields Hazardous Substances Cleanup Grants (including grant balance):

- \$200,000 FY09 Cleanup Grant Rawleigh Complex Building B (BF00E-93901) (\$15,228.17)
- \$200,000 FY09 Cleanup Grant Rawleigh Complex Building D (BF00E-93901) (\$5,643.39)
- \$200,000 FY09 Cleanup Grant Rawleigh Complex Building E (BF00E-93901) (\$44,392.91)
- \$200,000 FY08 Cleanup Grant Rawleigh Complex Powerhouse (BF00E80001-0) (\$136,152.28)
- \$200,000 FY08 Cleanup Grant Rawleigh Corridor Spring Street Site (BF00E80001-0) (\$0)

The City has demonstrated diligent grant management, submitting quarterly reports, property profile forms through ACRES, and annual financial status reports on time. The City has achieved work plan tasks successfully for each of the grants, communicating frequently with our two USEPA project managers to ensure our activities align with their goal to spend EPA funds efficiently and expeditiously.

For the Rawleigh Buildings B, D, and E grants, installation of the engineered barrier is underway and is expected to be completed in December 2012. This is the final component of the work plan for these grants. The Rawleigh Powerhouse Grant has posed some significant challenges. The condition of the building makes it an unsafe environment for cleanup contractors to work. However, the historic nature of the building warrants saving the building. Installation of the engineered barrier is underway at this property. The City has received an extension for this grant to complete remedial reuse planning and cleanup in 2013.

Cleanup is complete for the Rawleigh Spring Street Site grant. A total of 0.33 acres have been cleaned up and positioned for reuse, and \$50,000 in additional funding has been leveraged. While activities under this grant are complete, the grant is not closed out because it is combined cooperative agreement with the Powerhouse grant.

#### **5.ii. Staff Qualifications**

The Community Development Director serves as the Brownfields Initiative Project Manager. She reviews remedial documents, conducts public outreach, submits grant reports, and contributes to reuse planning. She has 7 years' experience leading the City's brownfields initiatives. The Community Development Grants Coordinator supports the Director with grant administration and programmatic support. She has a combined 5 years' brownfields experience in Freeport and at a previous employer. The Mayor helps establish community partnerships and leverage funding. The Fire and Police departments continually help provide site security. The Corporation Counsel conducts stakeholder negotiations and ensures adherence to No Further Remediation letter stipulations; she has 13 years experience with the City's Brownfields Program. The Public Works department prepares sites for cleanup and provides demolition services. The finance department tracks grant expenditures.

Additionally, the County Health Department leads the Brownfields Health Monitoring Study described in Sections 2 and 4. The County Public Health Administrator has prior experience evaluating and addressing public health concerns in a 900-acre Superfund cleanup and has the necessary capacity and expertise to continue to integrate health concerns into the Brownfields program and help facilitate the CAPS Team.

The City ensures coordination of staff and consultants through its Brownfields Project Management Team (PMT), which meets quarterly as a full group to review progress and plan future activities. The PMT includes the Community Development Director, Mayor, Corporation Counsel, County Health Administrator, and environmental and redevelopment consultants. A subset of the PMT meets at least monthly to ensure timely adherence to work plan tasks, deliverables, and outcomes. The PMT structure ensures that multiple persons are involved at each step of a project so that if turnover does occur, projects may continue undisturbed. A sub-set of this PMT meets monthly to ensure timely adherence to work plan tasks, deliverables, and outcomes.

#### **6. Leveraging (5 points)**

Brownfields redevelopment in the Riverfront Enterprise Area is closely aligned with a number of redevelopment initiatives, contributing significant leverage to ensure our success. These leveraged contributions, totaling \$6,894,988, are summarized and supported by documentation in Attachment 5 (support letters from community-based organizations documenting match are in Attachments 3 and 4). Unless otherwise noted in the documentation, all of these leverage sources are firmly committed.

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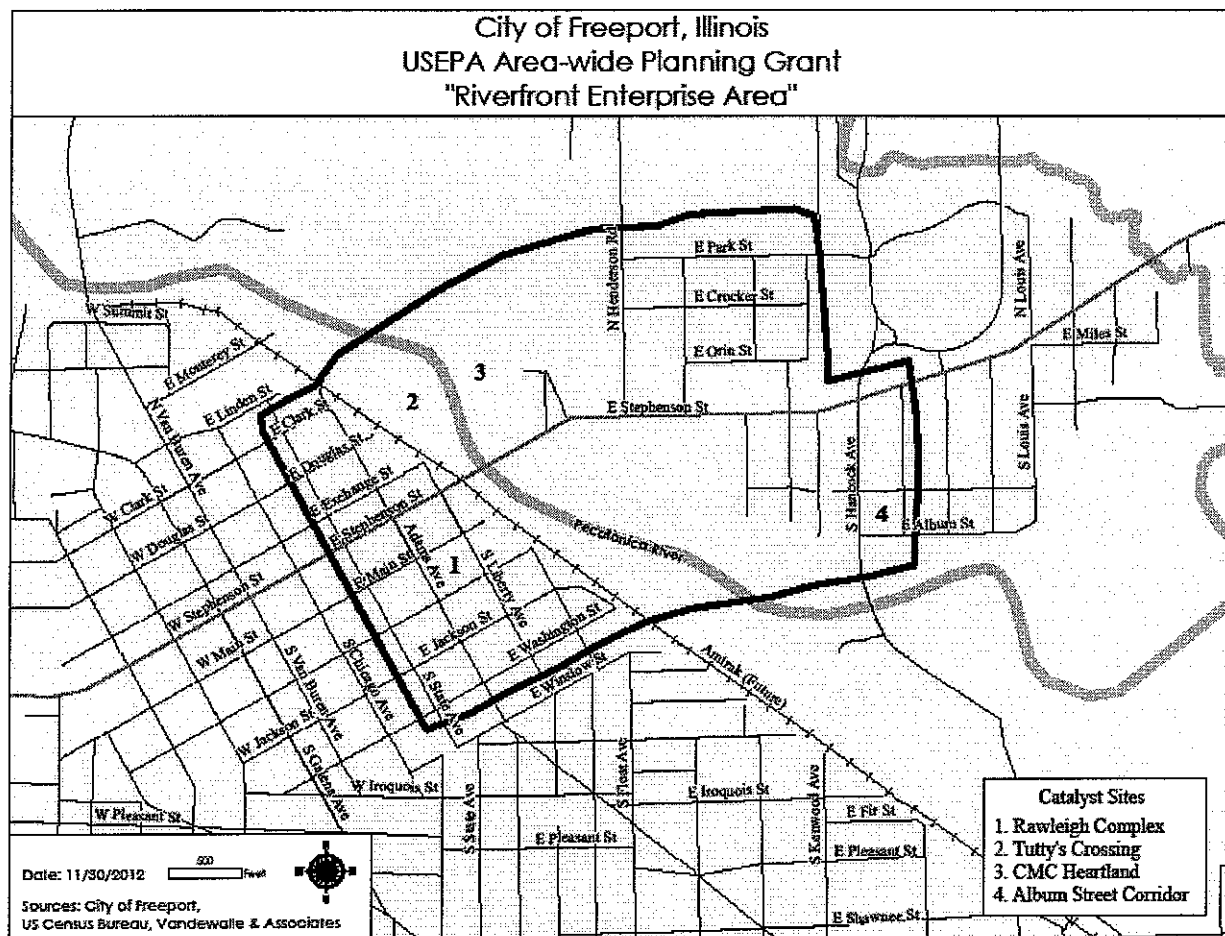
## **Index of Attachments**

- 1. Threshold Criteria Worksheet**
- 2. Project Milestones Sheet**
- 3. Letter of Support for Threshold Criterion 5 in III.C.**
- 4. Additional Letters of Support**
- 5. Leveraging Documentation**
- 6. Other Factors Checklist**
- 7. Documentation of Applicant Eligibility/Other Threshold Criteria**

## ATTACHMENT 1: THRESHOLD CRITERIA WORKSHEET

**Name of Applicant:** City of Freeport, Illinois

1. **Applicant Eligibility:** The City of Freeport is an incorporated municipality of Illinois and has the authority to enter into a cooperative agreement with the USEPA as a general purpose unit of local government. The City has never applied for a BF AWP before, and is therefore not a recipient of the FY10 BF AWP pilot grant.
2. **Location of Proposed AWP Project Area**
  - a. The proposed BW AWP project area, which consists of approximately 234 acres, is bounded on the west by South State Avenue, on the north by East Clark Street and East Park Street, on the east by North Sheridan Avenue and South Hooker Avenue and on the south by East Album Street and East Washington Street. The Pecatonica River runs through the area.
  - b. Map of proposed AWP project area



3. **Identify the specific catalyst, high priority brownfield sites within the proposed BF AWP project area around which your project will focus:**

**Catalyst Site 1: Rawleigh Complex**

**a. Basic Brownfields Site Information**

- i. Name: Rawleigh Complex
- ii. Address: The Rawleigh Complex Site includes four brownfields and one adjacent site, all of which have received USEPA Brownfields Cleanup Grant funding:
  1. Powerhouse, 123 South Adams Avenue, Freeport, Illinois 61032
  2. Building B, 114-122 South Liberty Avenue, Freeport, Illinois 61032
  3. Building D, 101 South Liberty Avenue, Freeport, Illinois 61032
  4. Building E, 101-111 South Liberty Avenue, Freeport, Illinois 61032
  5. Spring Street Site, 219-229 East Spring Street, Freeport, Illinois 61032

**b. Affirmation that the site is NOT any of the following:**

Rawleigh Complex (applies to all sites) is not i) listed or proposed for listing on the National Priorities List; ii) subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees issued to or entered into by parties under CERCLA; or iii) subject to the jurisdiction, custody, or control of the U.S. government.

**c. Type of contamination, or potential contamination, at the site: hazardous substances**

**d. Date of the EPA's prior determination that the site meets the definition of "brownfield site" for purpose of a prior brownfield grant per CERCLA § 101(39):** Original determination in October 2001; eligibility reaffirmed for Powerhouse and Spring Street sites in 2008 upon award of USEPA Brownfield Cleanup Grants and for Buildings B, D and E sites in 2009 upon award of USEPA Brownfield Cleanup Grants

**Catalyst Site 2: Tutty's Crossing**

**a. Basic Brownfields Site Information**

- i. Name: Tutty's Crossing
- ii. Address: 300 East Exchange Street, Freeport, Illinois 61032

**b. Affirmation that the site is NOT any of the following:**

Tutty's Crossing is not i) listed or proposed for listing on the National Priorities List; ii) subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees issued to or entered into by parties under CERCLA; or iii) subject to the jurisdiction, custody, or control of the U.S. government.

**c. Type of contamination, or potential contamination, at the site: hazardous substances**

**d. Date of the EPA's prior determination that the site meets the definition of "brownfield site" for purpose of a prior brownfield grant per CERCLA § 101(39):** July 25, 2008.

**Catalyst Site 3: CMC Heartland**

- a. Basic Site Information
  - i. Name: CMC Heartland
  - ii. Address: 16, 100, and 130 Henderson Road, Freeport, Illinois 61032

**b. Affirmation that the site is NOT any of the following:**

CMC Heartland (applies to all sites) is not i) listed or proposed for listing on the National Priorities List; ii) subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees issued to or entered into by parties under CERCLA; or iii) subject to the jurisdiction, custody, or control of the U.S. government.

**c. Type of contamination, or potential contamination, at the site: petroleum dominant**

Petroleum Site Eligibility: Per a letter from the Illinois EPA dated November 28, 2012 and attached to this proposal, the site meets the definition of a brownfield.

**1) Current and Immediate Past Owners.**

- a. Current Owner: City of Freeport.
- b. Immediate Past Owner: Adair Asset Management

- 2) Acquisition of Site. In 2003, the City of Freeport negotiated a purchase agreement with the titleholder of the property, Adair Asset Management, on all terms, subject to grant funding. A price for the property had been agreed upon and an option prepared. The option provided a 120-day window for Phase II ESA activities to be conducted as part of the Environmental Due Diligence on the property. The Phase II ESA was funded with the 2001 Brownfield Demonstration Pilot – Greenspace Supplement. The Phase II ESA results also were critical for applying for the USEPA Brownfield Cleanup Grant funding. The final decision by the City to purchase the property was pended subject to the announcement of the 2004 USEPA Brownfield Cleanup Grant awards. When Freeport was awarded a 2004 Cleanup Grant, the City proceeded with acquisition of the property. The City of Freeport took title to the property on May 20, 2004. In August 2004, Stephenson County, acting as tax trustee, approached the City regarding approximately 4.3 acres of property that is adjacent to the north of the original 14 acres already owned by the City. A Phase I ESA was conducted on this property to provide the City, the purchaser, All Appropriate Inquiry (AAI) as required under the 2002 Small Business Liability Relief and Revitalization Action. The City then came into title of the additional 4.3 acres on November 11, 2004, and added it to the previously owned property for the purpose of enrollment into the Illinois EPA Voluntary Site Remediation Program (SRP). The properties now are collectively known as the CMC Heartland property (a.k.a. the CMC Property Remediation Site or simply the *Remediation Site*).

**3) No Responsible Party for the Site.**

Based on the results of the Phase II ESA, it is not possible to determine the timeframe at which the petroleum contamination first occurred. The extent of the contamination has not yet been defined. The locations of the former bulk petroleum facilities were investigated to determine whether subsurface petroleum

contamination existed or not. It was determined the petroleum contamination does indeed exist. No free phase product was encountered that could be forensically analyzed. Because of the age of the facilities, a small amount of petroleum over a long period of time could have easily caused the discovered contamination. One large release could also have caused the contamination as well. With bulk petroleum facilities having been on the CMC Heartland property since at least 1925, discerning when the releases occurred would be extremely difficult, even with a comprehensive investigation using the latest techniques. To the City's knowledge, there are no parties that can be identified that are subject to either a judgment or an enforcement action that require them to assess, investigate, or cleanup of the CMC Heartland site.

- 4) Cleaned Up by a Person Not Potentially Liable. On June 15, 2004 the U.S. EPA awarded the City of Freeport a \$200,000 grant to be used toward cleanup activities at the CMC Heartland site between October 1, 2004 and September 30, 2006. Cleanup of CMC Heartland site was a major demonstration of the commitment made by the City and by USEPA to reduce threats to human health and revitalize the City's East Side. In 2008, the City of Freeport received a No Further Remediation letter for the CMC Heartland site.

The City of Freeport did not dispense or dispose of petroleum or petroleum product, or exacerbate the existing petroleum contamination at the site. The City of Freeport took reasonable steps with regard to the contamination at the site.

- 5) Relatively Low Risk. There is no history of tank release being reported to Illinois EPA, and to the City of Freeport's knowledge, there's no free product, and no impact to groundwater. The site is of "relatively low risk" compared to other petroleum or petroleum product-only contaminated sites in Illinois. The site is not receiving or using Leaking Underground Storage Tank (LUST) trust fund monies.
- 6) Judgments, Orders, or Third Party Suits.  
No responsible party (including the City of Freeport) is identified for the site through, either 1) a judgment rendered in a court of law or an administrative order that would require any person to assess, investigate, or clean up the site; 2) an enforcement action by federal or state authorities against any party that would require any person to assess, investigate, or clean up the site; or 3) a citizen suit, contribution action, or other third-party claim brought against the current or immediate past owner, that would, if successful, require the assessment, investigation, or cleanup of the site.
- 7) Subject to RCRA. The CMC Heartland site is not subject to any order under section 9003(h) of the Solid Waste Disposal Act.
- 8) Financial Viability of Responsible Parties. To the City's knowledge, there are no parties that can be identified that are subject to either a judgment or an enforcement action that require them to assess, investigate, or cleanup of the CMC Heartland site.

- d. **Date of Prior Determination,** if applicable: The CMC Heartland site was formerly determined to be an eligible brownfield site at the time the City submitted a proposal to USEPA for cleanup grant funding in 2003. This eligibility was subsequently affirmed in an updated eligibility determination by USEPA in March 2008 and again as part of this proposal by Illinois EPA on November 28, 2012.

**Catalyst Site 4: Album Street Corridor Sites****a. Basic Site Information**

- i. Name, Album Street Corridor Sites:
- ii. Address:

**Album Street Site A:** Lots 6 and 7, Block 8, Lichtenberger's Addition, (formerly addressed 129 South Hancock Avenue and 117 South Hancock Avenue, respectively), Freeport, Illinois 61032

**Album Street Site B:** Lots, 3, 4 and 5, Block 8, Lichtenberger's Addition, (formerly addressed 110 South Hooker Avenue), Freeport, Illinois 61032

**Album Street Site C:** Lots 1, 2, 8, 9 and 10, Block 8, Lichtenberger's Addition, (formerly addressed 102 South Hooker Avenue, 108 South Hooker Avenue, 113 South Hancock Avenue, 107 South Hancock Avenue, and 101 South Hancock Avenue, respectively), Freeport, Illinois 61032

**b. Affirmation that the site is NOT any of the following:**

Album Street Corridor Sites (applies to all sites) are not i) listed or proposed for listing on the National Priorities List; ii) subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees issued to or entered into by parties under CERCLA; or iii) subject to the jurisdiction, custody, or control of the U.S. government.

- b. Type of Contamination, or Potential Contamination at the site (applies to all sites): hazardous substances
- c. **Type of contamination, or potential contamination, at the site:** hazardous substances
- d. **Date of the EPA's prior determination** that the site meets the definition of "brownfield site" for purpose of a prior brownfield grant per CERCLA § 101(39): July 25, 2008.

**4. Ineligible Activities: N/A**

- 5. Threshold Criteria Letter of Support:** The Threshold Criteria letter of support for this application is from Mr. David Young, Executive Director of the Northwest Illinois Development Alliance, which is a relevant nonprofit organization.

## **ATTACHMENT 2: PROJECT MILESTONES SHEET**

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## Project Milestones Schedule

		2013			2014			2015	
		Q3	Q4	Q1	Q2	Q3	Q4	Q4	Q1
<b>Task 1. Evaluate Existing Conditons</b>									
1	Existing Conditions / Past Plan Collection								
2	Existing Conditions / Past Plan Review								
3	Conditions / Overlying Plan Report Draft 1								
4	Conditions / Overlying Plan Report Draft 2								
5	Conditions / Overlying Plan Final								
<b>Task 2. Riverfront Enterprise Plan</b>									
1	Catalytic Sites Opportunities								
2	Area-wide Opportunities								
3	Riverfront Enterprise Plan Draft 1								
4	Riverfront Enterprise Plan Draft 2								
5	Riverfront Enterprise Plan Final								
<b>Task 3. Implementation Strategy</b>									
1	Brownfields Site Prioritization								
2	Implementation Structure								
3	Action Plan								
4	Funding Strategy								
5	Implementation Strategy Draft 1								
6	Implementation Strategy Draft 2								
7	Implementation Strategy Final								
<b>Part IV Public Participation Components</b>									
1	Riverfront Team Meetings								
2	Public Meetings								
3	Public Plan Adoption Meetings								

**ATTACHMENT 3: LETTER OF SUPPORT FOR THRESHOLD CRITERION 5 IN III.C.**



northwest illinois development alliance

November 15, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, IL 60604-3507

Re: Brownfields Areawide Planning, Assessment and Cleanup Grant

The Northwest Illinois Development Alliance is an economic development organization that seeks to maintain, expand and diversify the economic base of the Freeport and Stephenson County and northwest Illinois area. Our organization strongly supports the City of Freeport's Brownfields program and has had an active role for more than ten years.

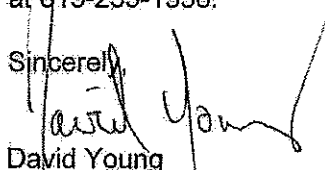
We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants, which will enable us to continue our efforts to transform abandoned, environmentally contaminated sites to useful, productive properties in our community, creating jobs and economic opportunities for residents.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By serving as a member of the Riverfront Advisory Committee, which focuses on planning and implementation efforts for the riverfront/downtown area – the area of highest brownfield concentration in the city. This commitment will include, at minimum, participation in quarterly advisory committee meetings totaling approximately 24 hours over three years, for an in-kind equivalent of \$ 1,200.00
2. By working with the City of Freeport on planning for the financing of redevelopment, and on developer recruitment. This commitment will include, at minimum, approximately 120 hours over three years, for an in-kind equivalent of \$ 6,000.00
3. By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 24 hours over three years, for an in-kind equivalent of \$ 1,200.00.

If you have any questions or need additional information, please feel free to contact me at 815-233-1356.

Sincerely,

  
David Young  
Executive Director

27 W. Stephenson St., Freeport, IL 61032 Phone 815.233.1350 Fax 815.235.4038  
[www.freeport-il-econ-dev.com](http://www.freeport-il-econ-dev.com)

## **ATTACHMENT 4: ADDITIONAL LETTERS OF SUPPORT**

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# **CAPS**

## **(Community Activities Partnership Support)**

**10 W Linden, Freeport, IL 61032**

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*Building a Healthy Third Ward Area*

November 9, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms. Orr:

CAPS (Community Activities Partnership Support) is a resident-led organization that works on neighborhood improvement projects in Freeport's Third Ward. Our group was formed as a result of the Third Ward Health Monitoring Study completed through the City of Freeport's Brownfields Program. We are actively working with the City of Freeport and the Stephenson County Health Department to improve neighborhood health and vitality. Freeport's Third Ward is an Environmental Justice community. In our city, brownfields disproportionately impact people of color and people with limited economic resources. This is why the resident-led CAPS group is so important; it is crucial that decisions regarding neighborhood issues are made with the full participation, input, and support of residents who are most impacted.

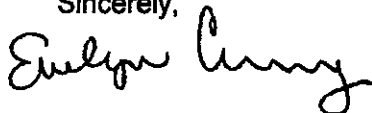
We urge USEPA's support and funding of the City of Freeport's grants, which will help to continue the work of CAPS in improving neighborhood conditions in the City's Third Ward.

Over the next three years, we will work with Freeport's Brownfields Program in the following ways:

1. By participating in community outreach efforts designed to ensure active participation and decision-making among Third Ward residents. This will involve the contribution of approximately 32 individuals for a total effort of 3,456 hours over three years, for an in-kind equivalent of \$55,296.
2. By participating in continued Brownfields planning and implementation efforts in the Downtown/Riverfront/Third Ward neighborhoods. This commitment will include, at minimum, approximately 2,304 hours over three years, for an in-kind equivalent of \$36,864.

If you have any questions or need additional information, please feel free to contact us at 815/235-8271 or [evelyn.curry@aeroinc.net](mailto:evelyn.curry@aeroinc.net) or [craig.beintema@aeroinc.net](mailto:craig.beintema@aeroinc.net)

Sincerely,



Evelyn Curry

Co-chair, CAPS



Craig Beintema

Public Health Administrator

Stephenson County Health Department



**CITY OF FREEPORT**  
**DEPARTMENT OF COMMUNITY DEVELOPMENT**

City Hall Building • 524 West Stephenson Street, Suite 330 • Freeport, IL 61032  
Telephone (815) 235-8202 • Fax (815) 599-5819

November 30, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms Orr:

As part of the City's Brownfield Initiative – specifically our redevelopment efforts in the Rawleigh corridor – the City of Freeport has assembled an Advisory Team to work with City staff and planners to ensure community interests and stakeholder needs are at the forefront of our efforts.

This team is composed of fifteen members representing a broad array of community based organizations, private sector, economic development, and neighborhood stakeholders. I work collaboratively with our professional planners to facilitate the work of this Team.

Riverfront Advisory Team Members include:

- Jessica Caddell, Freeport Art Museum
- Kevin Cooley, Pretzel City Transit
- Peter Flynn, At-large member
- Ron Mattson, At-large member
- Bob Nickels, Prospering Together
- Taylor Rockwell, At-large member
- Danielle Rogers, Freeport Downtown Development Foundation
- James Rhyne, Boys & Girls Club
- Connie Sorn, Freeport Stephenson County Convention & Visitors Bureau
- Janet Vrtol, Workforce Investment Board
- Mark Winter, Winter Construction
- Dave Young, Northwest Illinois Development Alliance
- Larry Williams, Housing Authority of the City of Freeport
- Connie Witte, Witte Architects
- Joel Zirkle, Fehr-Graham & Associates

This team holds quarterly meetings, as well as subcommittee meetings throughout the year, for the equivalent of \$14,400 per year. However, some of the members of this team have submitted separate leverage letters for their organizations. The total leveraged amount from other team members is \$11,520.

If you have any questions or need additional information, please feel free to contact me.

Kind regards,

  
Shelly R. Griswold

Community Development Director

In addition to describing my own contributions, I am providing this letter on behalf of the Food Enterprise Center Advisory Team which is overseeing the establishment of this Center, targeted to begin operations in 2014. The Advisory Team is composed of 16 members representing a broad array of community based organizations, private sector, economic development, and neighborhood stakeholders. Shelly Griswold at the City and I collaboratively facilitate the work of this Team.

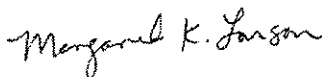
Advisory Team Members include:

- Tim Hood, Highland Community College Vice President and Team Chair
- Shelly Griswold, City of Freeport Community Development
- Margaret Larson, University of Illinois Extension
- Dan Metzger, Garlic Farmer
- James Unga, CareerTec Culinary Instructor
- Penny Peterson, Farmer
- Jen Newendyke, CareerTec
- Monica Pierce, Freeport School District
- Larry Main, Farm Credit Services
- Duane Eilders, Stephenson County Health Department
- Theresa Wittenauer, Blackhawk Hills RC&D
- Bruce Johnson, Farm Bureau
- Shawn Boldt, City of Freeport Alderman and SYSCO employee
- Martha Furst, Furst McNess (agricultural products processor in the Riverfront area)
- Joy Sellers, Sellnoir Catering – an East Side food business
- Greta Harrell, At-Large
- Nikki Keltner, University of Illinois Extension

As part of the proposed scope of the Area Wide Planning grant, the Advisory Team will participate in four quarterly meetings along with preparation and follow-up activities between meetings committing approximately 640 hours per year—the equivalent of \$15,360 per year (\$30,720 over the 2-year grant).

We hope that funders will give this application a very long look and put consideration into the need for this funding to support the food economy and downtown riverfront revitalization in Freeport. We are committed to beginning our part of the work plan as soon as this grant may be awarded.

Sincerely,



Margaret Larson  
County Director  
[mklarson@illinois.edu](mailto:mklarson@illinois.edu)

<http://web.extension.illinois.edu/jsw>



To Whom It May Concern:

November 19, 2012

Freeport Downtown Development Foundation, a partnership for the future, is a not-for-profit corporation committed to the ongoing enhancement of business, facilities, infrastructure, real estate, neighborhoods, and environment of the city's central district, thereby growing the economic base, improving the quality of life and promoting the entire downtown Freeport community. Our organization strongly supports the City of Freeport's Brownfields program and has had an active role for several years.

We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants, which will enable us to continue our efforts to transform abandoned, environmentally contaminated sites to useful, productive properties in our community, creating jobs and economic opportunities in Freeport's downtown.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By serving as a member of the Riverfront Advisory Committee, which focuses on planning and implementation efforts for the riverfront/downtown area – the area of highest brownfield concentration in the city. This commitment will include, at minimum, participation in quarterly advisory committee meetings totaling approximately 24 hours over three years, for an in-kind equivalent of \$500.
2. By working with the City of Freeport on planning for the financing of redevelopment, and on developer and tenant recruitment. This commitment will include, at minimum, approximately 60 hours over three years, for an in-kind equivalent of \$1,200.
3. By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 30 hours over three years, for an in-kind equivalent of \$600.

If you have any questions or need additional information, please feel free to contact me at 815-232-9000.

Sincerely,

Danielle Rogers  
Executive Director  
Freeport Downtown Development Foundation  
27 W Stephenson St.  
Freeport, IL 61032



# **Friends of the Pecatonica River Foundation**

**Visit us on the river or online at:**

**[www.pecriver.org](http://www.pecriver.org)**

**50 W. Douglas Street – Suite 1002  
Freeport, Illinois 61032**

## **Board of Directors**

**President**  
Joe Ginger

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Jim Leamy

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Lee Butler

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**Governmental Liaison**  
Roger Schamberger

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John Fritz

**Site Development**  
Joe Green

**Safety &  
Environmental**

**Endowment &  
Capital Funds**  
Mark Keister

November 9, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms. Orr:

The Mission of the Friends of the Pecatonica River Foundation (FPRF) is to preserve, protect, and foster the vitality of the Pecatonica River for the plant, animal, and human communities within the watershed in Stephenson County, Illinois. We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfield's Area wide Planning, Assessment, and Cleanup Grants.

Our organization has partnered with the City in planning for the riverfront/third ward area, which is the subject of the City's grant application. Specifically, we recently developed a Blueways Trails Plan for the Pecatonica River in cooperation with the National Park Service. In addition, we recently held a volunteer work day in which we performed cleanup, maintenance, and landscaping tasks to improve the Tutty's Crossing site along the riverfront in Downtown Freeport. We are committed to river conservation and to enhancing recreational opportunities on the river and in the surrounding areas. This commitment is complementary to the City's goals of assessing, cleaning up, and redeveloping brownfields sites in the downtown/riverfront/third ward neighborhoods.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 360 hours over three years, for an in-kind equivalent of \$9,000.00.
2. By participation in coordination between brownfield cleanup activities and trail planning, fundraising, and construction activities. This commitment will include, at minimum, approximately 4,096 hours over three years, for an in-kind equivalent of \$102,400.00.
3. By participation in cleanup, construction, and other recreation-related activities, mobilizing volunteers and other resources to improve properties within the third ward riverfront area. This commitment will include, at minimum, approximately 6144 hours over three years, for an in-kind equivalent of \$153,600.00.

If you have any questions or need additional information, please feel free to contact me at 815-238-7888 or [rscham@hotmail.com](mailto:rscham@hotmail.com).

Sincerely  
FRIENDS OF THE PECATONICA RIVER FOUNDATION

*Roger Schamberger*

Roger Schamberger  
Cc: FPRF Board Members

The mission of FPRF is to preserve, protect, and foster the vitality of the Pecatonica River for the plant, animal, and human communities within the watershed in Stephenson County, Illinois.



## **NORTHWEST ILLINOIS TRAILS FOUNDATION**

% Freeport/Stephenson County CVB  
4596 US Highway 20 East, Freeport, IL 61032  
815-233-1357

November 14, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, IL 60604-3507

Dear Ms. Orr:

Northwest Illinois Trails Foundation is an organization that provides financial support for amenities and improvements on the land and water trails in Stephenson County and Northwest Illinois. We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants.

Our organization has partnered with the City in planning for the riverfront/third ward area, which is the subject of the City's grant application. We recently held a volunteer work day which included cleanup, maintenance, and landscaping tasks to improve the Tutty's Crossing site along the riverfront in Downtown Freeport. We are committed to river conservation and to enhancing trail-related recreational opportunities. This commitment is complementary to the City's goals of assessing, cleaning up, and redeveloping brownfields sites in the downtown/riverfront/third ward neighborhoods.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

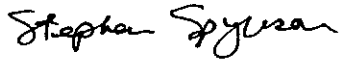
- By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum,

approximately 76 hours over three years, for an in-kind equivalent of \$3,377.

- By participation in coordination between brownfield cleanup activities and trail planning, fundraising, and construction activities. This commitment will include, at minimum, approximately 136 hours over three years, for an in-kind equivalent of \$5,453.
- By participation in cleanup, construction, and other recreation-related activities, mobilizing volunteers and other resources to improve properties within the third ward riverfront area. This commitment will include, at minimum, approximately 200 hours over three years, for an in-kind equivalent of \$7422.

If you have any questions or need additional information, please feel free to contact me at 815-232-7012.

Sincerely,

A handwritten signature in black ink, reading "Stephen D. Spyrisson". The signature is written in a cursive, flowing style.

Stephen D. Spyrisson DDS  
President, Northwest Illinois Trails Foundation



# ***Stephenson County Farm Bureau®***

**210 W. Spring Street, Freeport IL 61032-4346**

**Phone: (815) 232-3186**

**Fax: (815) 232-0016**

**E-mail: [stephfb@aeroinc.net](mailto:stephfb@aeroinc.net)**

**Website: [www.stephensoncfb.org](http://www.stephensoncfb.org)**

***SCFB Mission - "To Educate and Advocate for Agriculture"***

November 13, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, IL 60604-3507

Dear Ms. Orr:

The Stephenson County Farm Bureau has been actively involved in local foods promotion and development efforts in northwest Illinois for the past eight years. Since 2008, we have partnered with the City of Freeport and other organizations on local foods efforts. We are committed to our continued partnership with the City of Freeport in planning and implementing redevelopment of brownfields sites for local foods projects along the downtown riverfront corridor.

I am writing to urge USEPA's support and funding of the City of Freeport's grants, which will help enable the continued planning and implementation of the Food Enterprise Center and other local foods efforts in Freeport's riverfront district. This area and the surrounding neighborhoods have been identified as part of a food desert. The market component of the Food Enterprise Center is aimed at providing fresh, local foods to residents living in this food desert. The project overall is aimed at providing economic opportunities for people in the surrounding neighborhoods, which are characterized by a high concentration of poverty.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By participating on the Food Enterprise Center Regional Advisory Committee, a commitment which will include, at minimum, approximately 25 hours over three years for an in-kind equivalent of \$750.
2. By participating in continued Brownfields planning and implementation efforts in the downtown, riverfront, and third ward neighborhoods. This commitment will include, at minimum, approximately 100 hours over three years for an in-kind equivalent of \$3000.

Our organization has played a role in facilitating visits to existing initiatives in the Chicago area and elsewhere, and my previous experiences in facilitating adaptive reuse of vacant facilities for a year-round farmers market in a nearby city give me encouragement for the promising opportunities awaiting Freeport through this initiative.

I thank you for your consideration of funding for the City of Freeport in this exciting new project. If you have any questions or need additional information, please feel free to contact me at (815) 232-3186 or (815) 499-9387.

Sincerely,

Bruce A. Johnson  
Manager



November 8, 2012

Ms. Shelly Griswold, Community Development Director  
City of Freeport  
524 West Stephenson St.  
Freeport, IL 61032

Dear Ms. Griswold,

The Jane Addams Trail Commission is an intergovernmental agency which manages the development and operation of the recreational trail from the Tutty's Crossing trailhead in downtown Freeport to the Wisconsin stateline where it joins the Badger Trail to Madison, Wisconsin. The Jane Addams Trail connects to the planned Pecatonica Prairie Trail at the Tutty's Crossing trailhead, which will then continue on through areas impacted by the proposed brownfield cleanup, linking Freeport to Rockford, Illinois. Both trail commissions comprise, as member agencies, the City of Freeport, Freeport Park District and Stephenson County. Both trails themselves are important sections of the Department of Natural Resources' *Grand Illinois Trail* plan. The *Grand Illinois Trail* concept is an integrated system of trails which will eventually span 500 miles across northern Illinois from Lake Michigan to the Mississippi River.

We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants. The Pecatonica Prairie Trail section within the City of Freeport is planned for the East Side neighborhood. This area is home to a number of abandoned industrial sites with recognized environmental conditions that hamper redevelopment and reuse. Assessment and cleanup of a number of these sites is critical to our ability to construct this portion of the Pecatonica Prairie Trail.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 24 hours over three years, for an in-kind equivalent of \$1200
2. By participation in coordination between brownfield cleanup activities and trail planning, fundraising, and construction activities. This commitment will include, at minimum, approximately 36 hours over three years, for an in-kind equivalent of \$1,800.

If you have any questions or need additional information, please feel free to contact me at 815-235-6114.

Sincerely,

Steve Ehlbeck, Chairman  
Jane Addams Trail Commission  
c/o Freeport Park District  
P.O. box 417  
Freeport, IL 61032

Stephenson County-Pecatonica Prairie Path Commission

c/o  
Freeport Park District  
P.O. Box 417  
Freeport, IL 61032

November 8, 2012

Ms. Shelly Griswold, Community Development Director  
City of Freeport  
524 West Stephenson St.  
Freeport, IL 61032

Dear Ms. Griswold,

The Stephenson County-Pecatonica Prairie Path Commission is charged with development and maintenance of the Stephenson County portion of the Pecatonica Prairie Trail from downtown Freeport, Illinois, to downtown Rockford, Illinois. We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants. The Pecatonica Prairie Trail section within the City of Freeport is planned for the East Side neighborhood. This area is home to a number of abandoned industrial sites with recognized environmental conditions that hamper redevelopment and reuse. Assessment and cleanup of a number of these sites is critical to our ability to construct this portion of the Pecatonica Prairie Trail. Cleanup of these sites would also allow a change in the trail route which eliminates the need for two river crossing trail bridges, saving over \$1 million in trail construction costs.

I urge USEPA's support and funding of the City of Freeport's grants, which will help enable the continued planning and implementation of the Pecatonica Prairie Trail through the City's East Side neighborhood.

Over the next three years, we will contribute to Freeport's Brownfields program in the following ways:

1. By participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 24 hours over three years, for an in-kind equivalent of \$1200
2. By participation in coordination between brownfield cleanup activities and trail planning, fundraising, and construction activities. This commitment will include, at minimum, approximately 36 hours over three years, for an in-kind equivalent of \$1,800.

If you have any questions or need additional information, please feel free to contact me at 815-235-6114.

Sincerely,



Steve Ehlbeck, Chairman  
Stephenson County-Pecatonica Prairie Path Commission



## Freeport/Stephenson County Convention and Visitors Bureau

4596 US Route 20 East • Freeport, Illinois 61032  
815/233-1357 • 800/369-2955  
Fax: 815/233-1358  
E-Mail: [stephcvb@aeroinc.net](mailto:stephcvb@aeroinc.net)  
Web: [www.stephenson-county-il.org](http://www.stephenson-county-il.org)

November 8, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, IL 60604-3507

Dear Ms. Orr:

The mission of the Freeport/Stephenson County Convention and Visitors Bureau is to contribute to the long term economic well being of our area by promoting the tourism opportunities that are available. As part of that mission, our organization strongly supports the City of Freeport's Brownfields program and has had an active role in local efforts for several years.

We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants, which will enable us to continue our efforts to transform abandoned, environmentally contaminated sites to useful, productive properties in our community, creating jobs and economic opportunities for residents, and tourism and recreation opportunities for residents and visitors.

Over the next three years, we will contribute to Freeport's Brownfields program:

- by serving as a member of the Riverfront Advisory Committee which focuses on planning and implementation efforts for the riverfront/downtown area – the area of highest brownfield concentration in the city. This commitment will include, at minimum, participation in quarterly advisory committee meetings totaling approximately 24 hours over three years, for an in-kind equivalent of \$720; and
- by participating in stakeholder outreach efforts for the purpose of setting brownfield assessment priorities. This commitment will include, at minimum, approximately 50 hours over three years, for an in-kind equivalent of \$1500.

If you have any questions or need additional information, please feel free to contact me at 815-233-1357.

Sincerely,

**FREEPORT/STEPHENSON COUNTY CONVENTION AND VISITORS BUREAU**

Connie Sorn  
Executive Director



Midwest Intellectual Property  
Management Institute

*People • Patents • Progress*

1506 River Drive  
Moline, IL 61265  
Office: 309-764-3988  
Fax: 309-762-9123  
[www.MidwestIPI.com](http://www.MidwestIPI.com)

November 30, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms. Orr:

The Midwest Intellectual Property Management Institute (IP Institute) is a not-for-profit that creates quality employment by identifying and developing underutilized intellectual property—primarily from market-proven patents—and by focusing the region's world-class retired talent on business growth and success.

Our mission is to promote economic development in the Northwest Illinois-Eastern Iowa region and as such, we are supporting the City of Freeport's development of a business incubator at the Rawleigh Complex by advising on regional talent and technology assets.

The IP Institute is focused on a few key drivers of our regional economy:

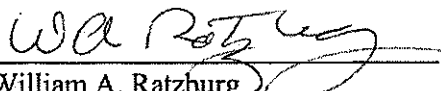
- 10,000 Americans turn 65 every day, taking their expertise with them as they retire, yet many are seeking meaningful ways to continue to use these talents.
- Thousands of underutilized patents exist in the Midwest, as do dozens of Fortune 1,000 headquarters, world renowned research institutions, and an unparalleled talent and labor pool.

The IP Institute welcomes the opportunity to advise the City of Freeport on economic development strategies as part of the Freeport Riverfront Enterprise Initiative. We strongly support the City's pursuit of USEPA Brownfield Assessment, Clean-up, and Area-wide Planning grants toward this end. Our role, should these grants be awarded, would be to serve as a resource to advise the City in development of economic development strategies around leveraging technology and talent assets to support business incubation and development on the riverfront and beyond.

Now is the time to transform the "Caught in the Middle" Midwest region to meet the demands of the 21st Century global economy—leveraging these assets to create significant competitive advantage for the Midwest, resulting in innovative, growing companies and great jobs. The City of Freeport is promoting a cutting edge strategy to promote this kind of economic development through its brownfields program.

Best regards,

IP INSTITUTE

  
William A. Ratzburg  
Executive Director  
[WRatzburg@MidwestIPI.com](mailto:WRatzburg@MidwestIPI.com)

# Prospering Together

November 30, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, IL 60604-3507

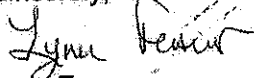
Re: Brownfields Areawide Planning, Assessment and Cleanup Grant

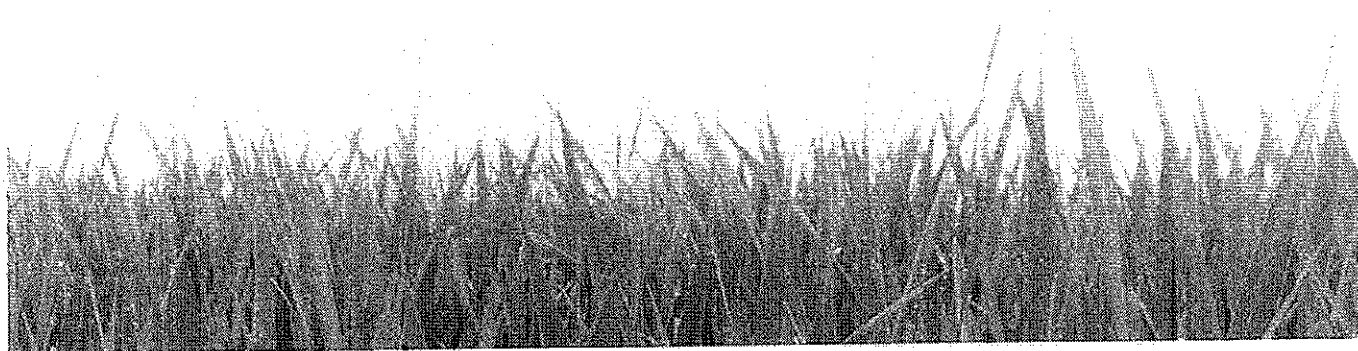
The Prospering Together Community Strategic plan was formed for all of Stephenson County due to a county-wide planning effort begun in June 2011. Over 50 listen and learn sessions were attended by over 600 people from all over the county, and over 600 people also completed an online survey. Well over 1000 volunteer hours were spent completing the plan. All of these people have come together to help facilitate collaboration and cooperation amongst government, institutions, agencies, and citizens, and to help the county prosper and grow.

We strongly urge the USEPA's support and funding of the City of Freeport's applications for Brownfields Areawide Planning, Assessment, and Cleanup Grants, which will enable us to continue our efforts to transform abandoned, environmentally contaminated sites to useful, productive properties in our community, creating jobs and economic opportunities for residents.

If you have any questions or need additional information, please feel free to contact me at 815-235-9530.

Sincerely,

  
Lynn Feaver  
PT Staff Chairman



## STEPHENSON COUNTY HEALTH DEPARTMENT

*Building a Healthy Community*

[www.stephensonhealth.com](http://www.stephensonhealth.com)



CRAIG BEINTEMA, MS, LEHP  
Public Health Administrator

10 W. Linden Street  
Freeport, IL 61032-3310  
(815) 235-8271  
FAX: (815) 232-7160

November 26, 2012

The Honorable George Gaulrapp  
Mayor, City of Freeport  
230 West Stephenson St.  
Freeport, Illinois 61032

Dear Mayor Gaulrapp:

As the Administrator of the Stephenson County Health Department, I understand the need for a healthy, sustainable environment to protect the County's residents and to bolster our public health and economic growth. I would like to offer my support in your pursuit of funding from the United States Environmental Protection Agency for two Brownfields Assessment Grants, an area-wide planning grant and for USEPA Brownfields Cleanup Grants. As a member of the Brownfield Project Management Team and Coordinator of a Healthy Neighborhoods Project, I can see the need for further assessment, area-wide planning and cleanup throughout Freeport and in the Album Street Corridor.

For the last 30 months over 500 hours have been used to study and implement a Healthy Neighborhood Project. The study showed an increased need of jobs, neighborhood cleanups, transportation, various health screenings, property maintenance, and access to care and additional recreational opportunities. Additional citizen focus groups indicated a need for jobs and retail development within the area. The next stage of the project formulated action items through a local citizens group called CAPS (Community Activities Partnership Support). CAPS meets on a monthly basis to both monitor results and plan for further activities. Much more planning is needed to initiate action items. By participating in continued Brownfields planning and implementation efforts, our commitment will include, at minimum, approximately 2,304 hours over three years, for an in-kind equivalent of \$36,864.

The revitalization of these old neighborhoods and abandoned industrial sites is crucial for the economic redevelopment of these areas. I know that the City of Freeport is dedicated to revitalizing all types of contaminated land to productive economic and/or green space use, but it can't be done without financial help.

Sincerely,

Craig Beintema, MS, LEHP, CPHA  
Public Health Administrator

# PUBLIC HEALTH FOUNDATION OF NORTHWEST ILLINOIS

*In support of the mission of the Stephenson County Health Department*

CRAIG BEINTEMA, MS, LEHP, CPHA  
Executive Director

10 W. Linden Street  
Freeport, IL 61032-3310  
(815) 235-8274  
FAX: (815) 599-8443

November 29, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms Orr:

As the Executive Director of the Public Health Foundation of Northwest Illinois, as well as the Administrator of the Stephenson County Health Department, I understand the need for a healthy, sustainable environment to protect the County's residents and to bolster our public health and economic growth. As the Executive Director of the Public Health Foundation I see a clear need for further area-wide planning within the Third Ward, focused on catalytic sites including the Rawleigh Complex, Tutty's Crossing, CMC Heartland, and Album Street Corridor. I extend my full support in the City's pursuit of the US EPA Brownfields Area-Wide Planning Grant.

The Public Health Foundation of Northwest Illinois, a 501c3 organization supports the Stephenson County Health Department and its missions. At a time when State and Federal grant money is increasingly hard to come by, the Public Health Foundation allows people to give tax-deductible donations to augment various programs and projects at the Stephenson County Health Department that might otherwise be under-funded, or unfunded altogether.

The Foundation has received funding from several sources including the United Way, Illinois Department of Public Health, and the Illinois Department of Human Services. The Foundation is governed by an 11-member board with daily operations overseen by me in my position as Executive Director as well as by Registered Agent/Fiscal Manager John Kowalke. Both John and I serve the Foundation through our employment with the Stephenson County Health Department.

Through the Area-Wide Planning Grant, the City is proposing to sub-grant funding to the Public Health Foundation. This sub-grant would be used to facilitate meaningful engagement of Third Ward residents in the planning process. I strongly encourage this funding to help sustain momentum we have built in engaging Third Ward residents in community revitalization.

Sincerely,

  
Craig Beintema, MS, LEHP, CPHA  
Executive Director



November 30, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms Orr:

The Department of Urban and Regional Planning (URPL) is a graduate program at the University of Wisconsin – Madison committed to deploying our cutting-edge research and educational resources to help address planning issues in our region. As part of the graduate student curriculum, students must complete the Planning Workshop, a service-learning course where students can apply their developing skills to real world projects.

In the fall of 2013, the Planning Workshop will focus on the City of Freeport, Illinois' *Riverfront Enterprise Initiative*, contributing directly to the proposed work plan proposed through the City of Freeport's Brownfields Area-Wide Planning Grant (AWP Grant). The Workshop will provide a unique opportunity for URPL students to advance a project intended to reposition a regional economy and redevelop the core of a Midwest industrial city.

As faculty advisor for Planning Workshop, the value of my time contribution to the AWP Grant Work Plan is \$19,000. Additionally, the estimated in-kind value of the deliverables that the Planning Workshop students will be producing is \$50,000. The Workshop deliverables that students will produce are carefully designed both to create dynamic learning opportunities for students but also to produce highly valuable services and research that the City of Freeport will actively use to advance riverfront redevelopment and reuse of brownfields.

In addition to the AWP Grant, the work of this Workshop will also support the community engagement component of the proposed Assessment and Cleanup Grants the City is simultaneously pursuing. I urge your positive disposition towards all these proposals.

Sincerely,

Alfonso Morales  
Associate Professor of Urban and Regional Planning

November 30, 2012

Ms. Deborah Orr  
USEPA Region 5  
77 West Jackson Boulevard (SM-7J)  
Chicago, Illinois 60604-3507

Dear Ms Orr:

I am pleased to support the City of Freeport's applications for USEPA funding, including the Brownfields Area-Wide Planning grant as well as two Assessment grants and three Cleanup grants for sites in the Album Street Corridor.

The University of Illinois Extension has been very involved for over eight years in efforts to grow and expand our local food system. Over the past five years, we have developed a very strong relationship with the City of Freeport in efforts to both support local foods and promote riverfront redevelopment based on supporting a cluster of food-related businesses in our downtown riverfront, including at the Rawleigh Complex brownfield site.

This past summer, we partnered with the City to produce the USDA-funded Food Enterprise Center Market Analysis and Business Plan and which charts our course for creating this Center, proposed to be located at Rawleigh. The Food Enterprise Center will provide for a targeted approach to initiating redevelopment, revitalization, product development, marketing, branding, and small business start-up activities for food businesses in the region.

This proposed USEPA funding will be critical to our community's and region's efforts to facilitate this mixed-use project and build our regional economic development strategy around local food.

My office (including me personally) will be supporting the Area Wide Planning Grant scope of work by participating in at least monthly meetings or teleconferences related to continued development of local foods-oriented projects in the Riverfront Enterprise area, including focused on the Food Enterprise Center at Rawleigh. Between meetings, we will be supporting a number of work plan tasks in our role as experts and facilitators of local food system development for this region. This work includes:

- Developing a program of education, training, and small business development including a focus on low income and minority users of the Center
- Connecting food producers in the region and assisting with recruiting users of the Center
- Conducting educational programs for both producers and the public to support food system and food business development.

This effort will act as leverage for the other proposals the City is pursuing for Assessment and Cleanup funding in this riverfront area, as our efforts (as part of a broad community partnership) are helping to drive the overall revitalization of this area. I estimate the in-kind contribution of this time as \$10,000 annually, or \$20,000 over the course of the AWP grant.

<http://web.extension.illinois.edu/jsw>

## **ATTACHMENT 5: LEVERAGING DOCUMENTATION**

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**DOCUMENTATION OF LEVERAGED RESOURCES**

<b>Funding Source</b>	<b>Description</b>	<b>Value</b>
<b><i>Leverage for Grant Work Plan Activities</i></b>		
1. City In-Kind	In-kind time toward grant work plan (see Section 2.b.i.)	\$4,416
2. Partner In-Kind	In-kind time and resources from community-based and government partners	\$565,306
<b><i>Leverage for Assessment, Planning, Redevelopment, and Public Improvements in Brownfield Targeted Communities</i></b>		
3. City Cash / In-kind: Multimodal Station Grant	Funds committed to leverage Illinois DOT Capital Grant (funding sought, not yet committed) for Multimodal Station at Rawleigh	\$465,000
4. City Cash / In-kind: HUD Sustainable Communities Challenge Grant	Planning and implementation for Riverfront corridor	\$180,000
5. USEPA Superfund Redevelopment	Reuse planning assistance for East Side brownfields including trail integration and riverfront amenities.	USEPA In-kind
6. City Cash / In-kind: USEPA Cleanup Grants	Cash and in-kind leverage for 3 cleanup grants – applied for November 2012	\$120,000
7. HUD Sustainable Communities Challenge Grant	Planning and implementation grant for Riverfront corridor	\$295,419
8. USEPA Brownfield Cleanup Grants	Three (3) cleanup grants (funding sought, not yet committed)	\$600,000
9. USEPA Area Wide Planning Grant	One Brownfield planning grant (funding sought, not yet committed)	\$200,000
10. USDA Farmers Market Promotion Grant	Implementation Grant for Food Enterprise Center at Rawleigh	\$80,000
11. Illinois DOT Capital Grants	Grants to fund Multimodal Station construction (funding sought, not yet committed)	\$3,100,000
12. IDOT TEA-21 Trail Funding	Remaining funding for this grant to construct the Jane Addams Trail from Tutty's Crossing to city limits	\$1,399,505
13. Local Partner Cash for Trail Funding	Remaining local cash leverage for partners in Jane Addams Trail Coalition to construct Trail from Tutty's Crossing to city limits	\$349,877
<b>Total Leverage</b>		<b>\$6,894,988</b>

## ATTACHMENT 6: OTHER FACTORS CHECKLIST

Please identify with an **x** any of the items below which may apply to your proposed BF AWP project area as described in your proposal. EPA may verify these disclosures and supporting information prior to selection and may consider this information during the evaluation process. Attach documentation to your proposal as applicable; otherwise, this information may not be considered in the grant selection process.

☐ Applicant's proposed BF AWP project is in an urban area, where the population of the overall community is 100,000 or more

☐ Applicant's proposed BF AWP project is in a rural area, where the population of the overall community is 20,000 or less and is not located in a Metropolitan Statistical Area  
Federally recognized Indian tribe

☐ Applicant is, or applicant will assist, a federally recognized Indian Tribe or an entity from a United States Territory

☐ Applicant proposes to serve an area designated as a federal, state or local Empowerment Zone or Renewal Community. To be considered, **applicant must attach documentation** which demonstrates this current designation.

☒ Applicant's proposed BF AWP project area has been affected by recent (2005) or later) natural disaster(s). To be considered, applicant must identify here the timeframe and type of natural disaster(s) that occurred

Disaster	Incident Period	Date of Declaration	Local Financial Impact
Illinois Drought Declaration (S-3311)	7-24-2012 and continuing	8-1-2012	\$42,468,000.00
Illinois Severe Winter Storm and Snowstorm (DR-1960)	1-31-2011 to 2-3-2011	3-17-2011	\$165,059.23 <sup>1</sup>
Illinois Severe Storms and Flooding (DR-1935)	7-19-2010 to 8-7-2010	8-19-2010	\$247,833.74
Illinois Snow (EM-3283)	2-5-2008 to 2-6-2008	3-13-2008	\$148,858.32
Illinois Severe Storms and Flooding (DR-1722)	8-7-2007 to 8-8-2007	8-30-2007	\$471,381.68
Illinois Snow (EM-3269)	11-30-2006 to 12-1-2006	12-29-2006	\$156,969.19

<sup>1</sup> Data for DR-1960, DR-1935, EM-3283, DR-1722, and EM-3269 from FEMA, available at <http://www.fema.gov/disasters>

<b>Total Impact</b>	<b>\$43,658,102.16</b>
---------------------	------------------------

☒ Applicant's proposed BF AWP project area contains recent (2007 or later) industry plant closures or other significant economic disruptions. To be considered, **applicant must identify here** the timeframe and name of the plant recently closed and jobs lost, or reason for other significant economic disruption within the BF AWP project area:


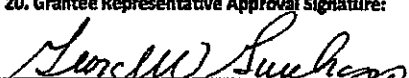
In June 2009, Honeywell, Inc., (automatic environmental control manufacturing for residential, commercial and appliance use) laid off 148 workers due to the transfer of three product lines to other locations outside Stephenson County.

In November 2012, Sensata Technologies, Inc., (other motor vehicle electrical & electronic equipment manufacturing) closed its plant in Freeport, laying off 144 workers. The jobs were moved overseas.

☒ Applicant is a recipient or a core partner of a HUD-DOT-EPA Partnership for Sustainable Communities (PSC) grant that is directly tied to the BF AWP project area, and can demonstrate that funding from a PSC grant has or will benefit the BF AWP project area. To be considered, **applicant must attach documentation** which demonstrates this connection to a HUD-DOT-EPA PSC grant.

The City of Freeport is the recipient of a 2011 HUD Sustainable Communities Challenge Planning Grant for planning and implementation activities in the downtown riverfront area. A copy of the fully executed Assistance Award/Amendment (Form HUD-1044) is attached to this checklist.

**United States Department of Agriculture  
Agricultural Marketing Service  
AGREEMENT FACE SHEET**

<b>1. Accounting Code:</b> 121225000880TMD3400ZZZZZZ	<b>2. Vendor I.D. (EIN):</b> 366005886	<b>3. DUNS Number:</b> 095297198
<b>4. Agreement Number:</b> 12-25-G-1568	<b>5. Type of Instrument:</b> Grant	<b>6. CFDA Number:</b> 10.168
<b>7. Title of Agreement:</b> Food Enterprise Center Start-Up Food Desert Project		
<b>8. Objective:</b> To create and establish the Food Enterprise Center, a shared-use community kitchen, food business incubator, and public market serving a low-income area in Freeport.		
<b>9. Statement of Work:</b> This agreement shall be carried out by the organizational units or officials of the Federal Agency and the Grantee in the manner and subject to the conditions provided in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions attached hereto and made a part of this agreement.		
<b>10. Legal Authority:</b> The Agricultural Act of 1946 (7 U.S.C. 1621-1627), the Farmer-to-Consumer Direct Marketing Act of 1976 (7 U.S.C. 3001-3006) and the recent amendment to the 1976 Act, the Farmers' Market Promotion Program (7 U.S.C. 3005).		
<b>11. Federal Agency (Name and Address):</b> Farmers' Market Promotion Program Agricultural Marketing Service United States Department of Agriculture Washington, DC 20250		<b>12. Grantee:</b> City of Freeport, IL 524 West Stephenson Street Freeport, IL 61032-4359
<b>13. Federal Agency Project Manager:</b> Carmen H. Humphrey, FMPP Program Manager Telephone: (202) 720-8317 Email: Carmen.Humphrey@ams.usda.gov		<b>14. Grantee Project Coordinator:</b> Shelly Griswold Telephone: 815-235-8202 Email: sgriswold@cityoffreeport.org
<b>15. Period of Performance:</b> 10/1/2012 through 4/1/2014	<b>16. Federal Agency Funding Amount:</b> \$80,504	<b>Non-Federal Matching Amount:</b> \$0
<b>PROVISIONS</b>		
This Grant Award Incorporates the following: <ul style="list-style-type: none"> <li>• The referenced grantee 2012 FMPP Project Proposal Narrative and Supplemental Budget, including any AMS budget revisions – incorporated by reference.</li> <li>• The grantee will complete activities outlined in the FMPP Project Proposal, Supplemental Budget Narratives and Approved Award Budget.</li> <li>• The Grantee agrees to comply with and require Sub-Grantees to comply with the requirements in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions, dated October 2012 – incorporated by reference.</li> <li>• 7 CFR Part 3015, 7 CFR Part 3016, 7 CFR Part 3019, and FAR 31.2 – incorporated by reference.</li> <li>• The 2012 FMPP Guidelines, including all requirements and post-award grant management – incorporated by reference.</li> <li>• The obligation of funds may be terminated without further cause unless the recipient commences the timely drawdown of funds; initial drawdown must be made within the first eight (8) months of the project.</li> <li>• AMS will not award two consecutive grants to any organization or entity. Any entity that has received a grant award may apply for future grants after completion of the current grant period, AMS has received and accepted all required documentation and reports for the current grant, and the awardee has received the AMS FMPP close-out letter.</li> <li>• Awards made under this announcement are subject to the provisions contained in the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012, P.L. No. 112-55, Division A, Sections 738 and 739 regarding corporate felony convictions and corporate federal tax delinquencies.</li> </ul>		
IL-275		
<b>FOR THE UNITED STATES DEPARTMENT OF AGRICULTURE</b>		
This agreement, subject to the provisions above, shall constitute an obligation of funds on behalf of the Government, unless amended or terminated by mutual consent of the parties in writing, or terminated by either party upon 60 days notice in writing.		
<b>17. Federal Agency Representative Approval:</b>  Arthur L. Neal, Jr. Deputy Administrator Transportation and Marketing Programs		<b>18. Grantee Representative Approval (Please Print):</b> Name: George W. Grawlapp  Title: Mayor
<b>19. Federal Agency Representative Approval Signature:</b> 	<b>Date:</b> 09/24/2012	<b>20. Grantee Representative Approval Signature:</b> 
		<b>Date:</b> 09/24/2012

U.S. Department of Agriculture

**REPRESENTATION REGARDING FELONY CONVICTION OR TAX DELINQUENT  
STATUS FOR CORPORATE APPLICANTS**

Awards made under this announcement are subject to the provisions contained in the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012, P.L. No. 112~55, Division A, Sections 738 and 739 regarding corporate felony convictions and corporate federal tax delinquencies. To comply with these provisions, all applicants must complete the paragraph (1) of this representation, and all corporate applicants also must complete paragraphs (2) and (3) of this representation.

- (1) Applicant, **City of Freeport, IL**, is \_\_\_\_ is not \_\_\_\_ (check one) an entity that has filed articles of incorporation in one of the fifty states, the District of Columbia, or the various territories of the United States including American Samoa, Federated States of Micronesia, Guam, Midway Islands, Northern Mariana Islands, Puerto Rico, Republic of Palau, Republic of the Marshall Islands, U.S. Virgin Islands. (Note that this includes both for-profit and non-profit organizations.)

If Applicant checked "is" above, Applicant must complete paragraphs (2) and (3) of the representation. If Applicant checked "is not" above, Applicant may leave the remainder of the representation blank.

- (2) Applicant, **City of Freeport, IL**, has \_\_\_\_ has not \_\_\_\_ (check one) been convicted of a felony criminal violation under Federal or State law in the 24 months preceding the date of application. Applicant has \_\_\_\_ has not \_\_\_\_ (check one) had any officer or agent of Applicant convicted of a felony criminal violation for actions taken on behalf of Applicant under Federal or State law in the 24 months preceding the date of signature.
- (3) Applicant, **City of Freeport, IL**, has \_\_\_\_ does not have \_\_\_\_ (check one) any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

City of Freeport, IL  
Grantee Name

12-25-G-1568  
Grant Number

Mayor George W. Gavrapp  
Grantee Representative Approval (Please Print) IL-275

Senen W. Sanchez  
Signature

09/24/2012  
Date

# Assistance Award/Amendment

U.S. Department of Housing and  
Urban Development  
Office of Administration

1. Assistance Instrument <input checked="" type="checkbox"/> Cooperative Agreement <input type="checkbox"/> Grant		2. Type of Action <input type="checkbox"/> Award <input checked="" type="checkbox"/> Amendment	
3. Instrument Number CCPIL0051-11	4. Amendment Number 1	5. Effective Date of this Action February 1, 2012	6. Control Number
7. Name and Address of Recipient City of Freeport, Illinois 230 West Stephenson Street Freeport, IL: Illinois 61032-4359  Phone: 815-235-8202 Fax: 815-599-5819		8. HUD Administering Office HUD, Office of Sustainable Housing and Communities 451 Seventh Street, S.W., Room 10180 Washington, DC 20410	
10. Recipient Project Manager Shelly Griswold, Community Development Director		8a. Name of Administrator J. Malcom Smith	8b. Telephone Number 202-402-6472
11. Assistance Arrangement <input checked="" type="checkbox"/> Cost Reimbursement <input type="checkbox"/> Cost Sharing <input type="checkbox"/> Fixed Price		9. HUD Government Technical Representative Stephen A. Cerny, Stephen.A.Cerny@hud.gov	
12. Payment Method <input type="checkbox"/> Treasury Check Reimbursement <input type="checkbox"/> Advance Check <input checked="" type="checkbox"/> Automated Clearinghouse		13. HUD Payment Office CFO Accounting Center Administrative Accounting Division, 6AFF, P.O. Box 901013, Fort Worth, TX 76101	
14. Assistance Amount Previous HUD Amount \$0.00 HUD Amount this action \$295,419.00 Total HUD Amount \$295,419.00 Recipient Amount \$180,000.00 Total Instrument Amount \$475,419.00		15. HUD Accounting and Appropriation Data 15a. Appropriation Number 861/30162 15b. Reservation number Amount Previously Obligated \$0.00 Obligation by this action \$295,419.00 Total Obligation \$295,419.00	
16. Description Employer Identification Number: 36-6005886 Program Code: CCP			

This instrument (the HUD-1044, HUD-1044 Continuation Sheet) sets forth a legally binding agreement between the parties as to all amounts, deliverables, tasks, period of performance, terms and conditions, here within, whether implicitly stated or referenced. The Recipient certifies that all administrative and financial provisions of this instrument are in and will continue to be in compliance for the duration of the period of performance. All covenants, referenced or stated, are agreed to by the recipient upon signing this instrument.

This grant instrument consists of the following, some of which are incorporated by reference:

1. HUD-1044 and HUD-1044 Continuation Sheet(s)
2. Grant Agreement Terms and Conditions
3. HUD 424-CBW, Total Budget Summary
4. Grant Deliverables (See HUD 1044 Continuation Sheet)
5. Work Plan/Logic Model (Tasks within Work Plan are considered deliverables)
6. OMB Circulars A-87, A-133 and A-102, which is incorporated in 24 CFR Part 85
7. Office of Sustainable Housing and Communities (OSHC) Program Policy Guidance.
8. Notice of Funding Availability (FR-5500-N-33)

Period of Performance is 36 months from February 1, 2012 to January 31, 2015.

17. <input checked="" type="checkbox"/> Recipient is required to sign and return three (3) copies of this document to the HUD Administering Office		18. <input type="checkbox"/> Recipient is not required to sign this document.	
19. Recipient (By Name) George Gaulrapp		20. HUD (By Name) J. Malcom Smith	
Signature & Title Mayor	Date (mm/dd/yyyy) 2/1/2012	Signature & Title Grant Officer	Date (mm/dd/yyyy) 02/01/2012



# Illinois Department of Transportation

Division of Highways / Region 2 / District 2  
819 Depot Avenue / Dixon, Illinois / 61021-3500  
Telephone 815/284-2271

MFT  
Freeport  
Stephenson County  
Section 00-00133-02-BT  
Jane Addams Trail

February 18, 2009

Ms. Martha "Meg" E. Zuravel  
City Clerk  
230 W. Stephenson Street  
Freeport, Illinois 61032

Dear Ms. Zuravel:

The Resolution for Section 00-00133-02-BT adopted by the City Council on February 4, 2009 providing for construction of the Jane Addams Trail Section "B" from the Burgers site to its intersection with IL Route 26 north of Freeport and appropriating \$350,000.00 of Motor Fuel Tax Funds was approved today.

If you have any questions, please call Dennis Schultz at (815) 284-5383.

Sincerely,

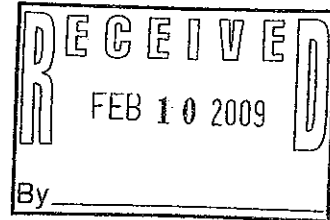
George F. Ryan, P.E.  
Deputy Director of Highways,  
Region Two Engineer

By:   
Jason T. Nelson  
District Local Roads Engineer

c: LR&S  
Craig LeBaron, City of Freeport

*Cc: LeBaron*

STATE OF ILLINOIS                    )  
COUNTY OF STEPHENSON        )     SS.  
CITY OF FREEPORT                )

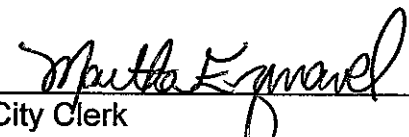


**CERTIFICATION OF RESOLUTION**

I, Martha E. Zuravel, do certify that I am the duly qualified and acting City Clerk of the City of Freeport, Stephenson County, Illinois, and as such official I am the keeper of all city records, ordinances, and resolutions, and the originals of the attached document on file in my office.

I do further certify that the attached resolution constitutes a full, true and correct copy from the proceedings of the regular meeting of the Corporate Authorities held on February 2, 2009, insofar as same relates to the adoption of an resolution numbered and entitled:

**RESOLUTION #R- 2009-08  
RESOLUTION FOR THE AGREEMENT BETWEEN CITY OF FREEPORT AND  
ILLINOIS DEPARTMENT OF TRANSPORTATION FOR CONSTRUCTION OF  
THE JANE ADDAMS TRAIL SECTION "B" (M.F.T. SEC. 00-00133-02-BT)**

  
\_\_\_\_\_  
City Clerk

  
\_\_\_\_\_  
Date

Seal

**APPROVED**  
**FEB 18 2009**  
  
\_\_\_\_\_  
Regional Engineer

**RESOLUTION FOR THE AGREEMENT BETWEEN  
CITY OF FREEPORT AND ILLINOIS DEPARTMENT  
OF TRANSPORTATION FOR CONSTRUCTION  
OF THE JANE ADDAMS TRAIL SECTION "B"  
(M.F.T. SEC. 00-00133-02-BT)**

**COPY**

**RESOLUTION NO. R-2009-08**

LAI D OVER TO 02/02/09  
COUNCIL: 02/02/09

**WHEREAS**, the City of Freeport is entering into and agreement with the State of Illinois for Construction of the Jane Addams Trail Section "B" from The Burgess site to it's intersection with Illinois Route 26 North of Freeport as Section 00-00133-02-BT; and

**WHEREAS**, this agreement has a cost sharing formula of 80% Federal and 20% Local Funds; and

**WHEREAS**, the State is the lead agency responsible for full payment of all bills due on this agreement, and

**WHEREAS**, the City has signed an intergovernmental agreement with Stephenson County, Freeport Park District and the Village of Orangeville as members of the Jane Addams Trail Commission, stating that the above named partners will share in the cost associated with this agreement, and

**WHEREAS**, the City will pay the Engineers fees, and submit proof of payment to IDOT and all parties, and

**WHEREAS**, IDOT will bill the City at the 20% level from time to time as the job progresses.

**NOW, THEREFORE**, be it resolved by the City Council of the City of Freeport, Illinois that there is hereby appropriated the sum of THREE HUNDRED FIFTY THOUSAND DOLLARS (\$350,000.00), or so much thereof as may be necessary, from any money now or hereafter allotted to the City under the provisions of the Motor Fuel Tax Law, to pay its share of the cost of this portion of the improvement as provided in the agreement.

**BE IT FURTHER RESOLVED** that the City Clerk is hereby directed to transmit a certified copy of this Resolution to the State of Illinois Department of Transportation, Division of Highways, District Engineer.

RESOLVED BY THE CITY COUNCIL OF THE CITY OF FREEPORT, ILLINOIS  
THIS 2nd DAY OF February, 2009.

Martha E. Zuravel  
Martha Zuravel, City Clerk

APPROVED this 2nd day of February, 2009.

George W. Gaulrapp  
George W. Gaulrapp, Mayor

ADDENDUM NO. 1

ROUTE 26 CROSSING

VAN BUREN AVENUE  
RAILROAD CROSSING

MONTEREY STREET  
RAILROAD CROSSING

EXHIBIT 1

EGLPT/00/40338Vanburen/40338-Exhibit1

02/10/05



**FEHR-GRAHAM & ASSOCIATES, LLC**  
ENGINEERING AND SCIENCE CONSULTANTS

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221 E. MAIN ST. SUITE 200  
FREEPORT, IL 61032  
815/235-7843

1920 CAWLER RD.  
ROCKFORD, IL 61112  
815/394-4700

515 LINCOLN HIGHWAY  
ROCHELLE, IL 61068  
815/682-9087

1107 16th AVENUE  
MONROE, WI 53568  
608/329-6400

## **ATTACHMENT 7: DOCUMENTATION OF APPLICANT ELIGIBILITY/OTHER THRESHOLD CRITERIA**

---



# ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 NORTH GRAND AVENUE EAST, P.O. BOX 19276, SPRINGFIELD, ILLINOIS 62794-9276 • (217) 782-2829

PAT QUINN, GOVERNOR

JOHN KIM, INTERIM DIRECTOR

November 28, 2012

Ms. Deborah Orr  
U.S. EPA, Region 5  
77 West Jackson Blvd. (SM-7J)  
Chicago, IL 60604-3507

Dear Ms. Orr:

The City of Freeport is applying for the following six grants from U.S. EPA:

1. A \$200,000 Brownfields Assessment Grant for Hazardous Substances;
2. A \$200,000 Brownfields Assessment Grant for Petroleum;
3. A \$200,000 Brownfields Cleanup Grant for Hazardous Substances for Site A: Lots 1, 2, 8, 9 and 10 of Block 8 of Lichtenberger's Addition to the City of Freeport;
4. A \$200,000 Brownfields Cleanup Grant for Hazardous Substances for Site B: Lots 3, 4, and 5 of Block 8 of Lichtenberger's Addition to the City of Freeport;
5. A \$200,000 Brownfields Cleanup Grant for Hazardous Substances for Site C: Lots 6 and 7 of Block 8 of Lichtenberger's Addition to the City of Freeport; and
6. A \$200,000 Area Wide Planning Grant, which includes the CMC Heartland site as one of the catalyst sites.

The first two grants will be used to perform community-wide assessments. If the City of Freeport identifies properties in the target area potentially contaminated with petroleum, it will seek an eligibility determination from Illinois EPA before conducting site-specific assessments.

The Area Wide Planning grant will be used at the CMC Heartland site which is comprised of two parcels located at 14 North Henderson (PIN:14-30-476-006) and 314 and 400 Henderson Road (PIN: 14-29-478-011). Based on statements made by the City of Freeport and its consultant (Fehr-Graham) and a review of Illinois EPA records, Illinois EPA has determined the following:

The CMC Heartland site is of "relatively low risk," as compared with other petroleum-only sites in Illinois. The site is not being cleaned up using LUST trust fund monies and is not subject to a response under the Oil Pollution Act.

No judgment in a court of law or an administrative order has been issued by an administrative body that would require the responsible party to assess, investigate, or clean up the site; no filed enforcement

City of Freeport Acknowledgement Letter

Page 2

action has been brought by federal or state authorities; and, there is no citizen suit, that would, if successful, require that party to assess, investigate, or clean up the site. It is unknown whether that party is financially capable of satisfying obligations under federal or state law to assess, investigate, or clean up the site.

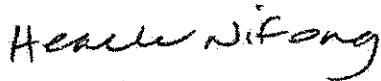
The City of Freeport is a volunteer who is not potentially liable for the petroleum contamination. The City of Freeport has not caused or contributed to the petroleum contamination.

According to Illinois EPA records, the CMC Heartland site is not subject to any order issued under 9003(h) of the Solid Waste Disposal Act.

Based on these assertions, the CMC Heartland site is eligible for the federal brownfields petroleum area wide planning grant. The information reviewed above is consistent with the determinations set forth in Section 101(39)(d)(II)(bb) of CERCLA.

Illinois EPA supports the City of Freeport's efforts to obtain federal Brownfields funds for these projects. If you have any questions, please contact me at 217-785-4729 or at [heather.nifong@illinois.gov](mailto:heather.nifong@illinois.gov)

Sincerely,

A handwritten signature in black ink that reads "Heather Nifong". The signature is written in a cursive, flowing style.

Heather Nifong  
Programs Advisor  
Division of Remediation Management



**RESOLUTION AUTHORIZING SUBMITTAL OF UNITED STATES  
ENVIRONMENTAL PROTECTION AGENCY BROWNFIELD AREA-WIDE  
PLANNING GRANT APPLICATION (FY 2013)**

**RESOLUTION NO. R-2012-86**

**WHEREAS**, the City of Freeport is applying to the United States Environmental Protection Agency (USEPA) for a grant to fund Brownfield Area-Wide Planning, and

**WHEREAS**, it is necessary that the City complete and file a written application and then enter into a written agreement(s) with the USEPA.

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF FREEPORT, ILLINOIS** as follows:

**Section 1.** That the foregoing Recitals are not mere preparatory language, but are hereby incorporated in this Section 1 as if said Recitals were fully set forth.

**Section 2.** That the City is hereby authorized to apply for a Two Hundred Thousand Dollar (\$200,000) grant for the purposes as outlined above under the terms and conditions as required by the United States Environmental Protection Agency and the State of Illinois and hereby agrees to the understandings and assurances contained in said application. This grant requires no local matching funds.

**Section 3.** That the Mayor and City Clerk are authorized to provide such additional information as may be required to accomplish the obtaining of such grant.

**Section 4.** The Corporate Authorities hereby authorize the Mayor and City Clerk of the City of Freeport, as well as any other City official or employee as may be required or convenient, to sign on behalf of the City of Freeport to execute any and all documents necessary for the completion of said application, acceptance of such grant, and execution of grant agreements to fulfill the intent of this Resolution.


**Section 5.** That the provisions of this Resolution are severable and if any court of competent jurisdiction shall declare any portion of this Resolution to be invalid or unenforceable, said decision shall not affect any portion of this Resolution, other than the part declared invalid or unenforceable. The City Council hereby declares that it would have enacted this Resolution even with the invalid or unenforceable portion deleted.

**Section 6.** This Resolution shall be in full force and effect from and after its passage and approval in the manner provided by law.

**Section 7.** That this Resolution is expressly adopted pursuant to the Home Rule authority of the City of Freeport under Section 6(a) of Article VII of the Illinois Constitution of 1970, and that all Resolutions or motions in conflict with this Resolution are repealed insofar as they conflict.

**Section 8.** That any resolution or motion in conflict with this Resolution is hereby repealed insofar as it conflicts with this Resolution.

**RESOLVED BY THE CITY COUNCIL OF THE CITY OF FREEPORT, ILLINOIS** this 5<sup>th</sup> day of November, 2012.

  
Martha E. Zuravel City Clerk

**APPROVED** by the Mayor of the City of Freeport, Illinois this 6<sup>th</sup> day of November, 2012.

  
George W. Gaulrapp, Mayor

<b>Opportunity Title:</b>	Brownfields Area-Wide Planning Grant
<b>Offering Agency:</b>	Environmental Protection Agency
<b>CFDA Number:</b>	66.814
<b>CFDA Description:</b>	Brownfields Training, Research, and Technical Assistance
<b>Opportunity Number:</b>	EPA-OSWER-OBLR-12-06
<b>Competition ID:</b>	NONE
<b>Opportunity Open Date:</b>	09/27/2012
<b>Opportunity Close Date:</b>	11/30/2012
<b>Agency Contact:</b>	Megan Quinn, E-mail: quinn.megan@epa.gov; Phone: 202-566-2773

This electronic grants application is intended to be used to apply for the specific Federal funding opportunity referenced here.

If the Federal funding opportunity listed is not the opportunity for which you want to apply, close this application package by clicking on the "Cancel" button at the top of this screen. You will then need to locate the correct Federal funding opportunity, download its application and then apply.

This opportunity is only open to organizations, applicants who are submitting grant applications on behalf of a company, state, local or tribal government, academia, or other type of organization.

\* **Application Filing Name:** City of Freeport, Illinois

## Mandatory Documents

Move Form to Complete

Move Form to Delete

## Mandatory Documents for Submission

Application for Federal Assistance (SF-424)  
Project Narrative Attachment Form  
Budget Information for Non-Construction Program

## Optional Documents

Move Form to Submission List

Move Form to Delete

## Optional Documents for Submission

Other Attachments Form

## Instructions

- Enter a name for the application in the Application Filing Name field.**
  - This application can be completed in its entirety offline; however, you will need to login to the Grants.gov website during the submission process.
  - You can save your application at any time by clicking the "Save" button at the top of your screen.
  - The "Save & Submit" button will not be functional until all required data fields in the application are completed and you clicked on the "Check Package for Errors" button and confirmed all data required data fields are completed.
- Open and complete all of the documents listed in the "Mandatory Documents" box. Complete the SF-424 form first.**
  - It is recommended that the SF-424 form be the first form completed for the application package. Data entered on the SF-424 will populate data fields in other mandatory and optional forms and the user cannot enter data in these fields.
  - The forms listed in the "Mandatory Documents" box and "Optional Documents" may be predefined forms, such as SF-424, forms where a document needs to be attached, such as the Project Narrative or a combination of both. "Mandatory Documents" are required for this application. "Optional Documents" can be used to provide additional support for this application or may be required for specific types of grant activity. Reference the application package instructions for more information regarding "Optional Documents".
  - To open and complete a form, simply click on the form's name to select the item and then click on the => button. This will move the document to the appropriate "Documents for Submission" box and the form will be automatically added to your application package. To view the form, scroll down the screen or select the form name and click on the "Open Form" button to begin completing the required data fields. To remove a form/document from the "Documents for Submission" box, click the document name to select it, and then click the <= button. This will return the form/document to the "Mandatory Documents" or "Optional Documents" box.
  - All documents listed in the "Mandatory Documents" box must be moved to the "Mandatory Documents for Submission" box. When you open a required form, the fields which must be completed are highlighted in yellow with a red border. Optional fields and completed fields are displayed in white. If you enter invalid or incomplete information in a field, you will receive an error message.
- Click the "Save & Submit" button to submit your application to Grants.gov.**
  - Once you have properly completed all required documents and attached any required or optional documentation, save the completed application by clicking on the "Save" button.
  - Click on the "Check Package for Errors" button to ensure that you have completed all required data fields. Correct any errors or if none are found, save the application package.
  - The "Save & Submit" button will become active; click on the "Save & Submit" button to begin the application submission process.
  - You will be taken to the applicant login page to enter your Grants.gov username and password. Follow all onscreen instructions for submission.

## Application for Federal Assistance SF-424

\* 1. Type of Submission:

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

\* 2. Type of Application:

- ☒ New  
☐ Continuation  
☐ Revision

\* If Revision, select appropriate letter(s):

\* Other (Specify):

\* 3. Date Received:

12/01/2012

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

### State Use Only:

6. Date Received by State:

7. State Application Identifier:

### 8. APPLICANT INFORMATION:

\* a. Legal Name:

City of Freeport, Illinois

\* b. Employer/Taxpayer Identification Number (EIN/TIN):

36-6005886

\* c. Organizational DUNS:

0952971980000

### d. Address:

\* Street1:

524 West Stephenson Street

Street2:

Suite 330

\* City:

Freeport

County/Parish:

Stephenson

\* State:

IL: Illinois

Province:

\* Country:

USA: UNITED STATES

\* Zip / Postal Code:

61032-5079

### e. Organizational Unit:

Department Name:

Community Development

Division Name:

### f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

Mrs.

\* First Name:

Shelly

Middle Name:

Rae

\* Last Name:

Griswold

Suffix:

Title:

Community Development Director

Organizational Affiliation:

\* Telephone Number:

815-235-8202

Fax Number:

815-599-5819

\* Email:

sgriswold@cityoffreeport.org

## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

Environmental Protection Agency

### 11. Catalog of Federal Domestic Assistance Number:

66.814

CFDA Title:

Brownfields Training, Research, and Technical Assistance Grants and Cooperative Agreements

### \* 12. Funding Opportunity Number:

EPA-OSWER-OBLR-12-06

\* Title:

Brownfields Area-Wide Planning Grant

### 13. Competition Identification Number:

NONE

Title:

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

Brownfields Areawide Planning Grant

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

**Application for Federal Assistance SF-424****16. Congressional Districts Of:**\* a. Applicant b. Program/Project 

Attach an additional list of Program/Project Congressional Districts if needed.

**17. Proposed Project:**\* a. Start Date: \* b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="200,000.00"/>
* b. Applicant	<input type="text" value="20,000.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="220,000.00"/>

**\* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☒ c. Program is not covered by E.O. 12372.

**\* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

**21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

Prefix:  \* First Name:

Middle Name:

\* Last Name:

Suffix:

\* Title: \* Telephone Number:  Fax Number: \* Email: \* Signature of Authorized Representative:  \* Date Signed:

## Project Narrative File(s)

---

\* **Mandatory Project Narrative File Filename:**

Add Mandatory Project Narrative File

Delete Mandatory Project Narrative File

View Mandatory Project Narrative File

---

To add more Project Narrative File attachments, please use the attachment buttons below.

Add Optional Project Narrative File

Delete Optional Project Narrative File

View Optional Project Narrative File

**BUDGET INFORMATION - Non-Construction Programs**

OMB Number: 4040-0006  
Expiration Date: 06/30/2014

**SECTION A - BUDGET SUMMARY**

Grant Program Function or Activity (a)	Catalog of Federal Domestic Assistance Number (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. Brownfields Area- Wide Planning Grant	66.814	\$	\$	200,000.00	20,000.00	220,000.00
2.						
3.						
4.						
5. Totals		\$	\$	200,000.00	20,000.00	220,000.00

# SECTION B - BUDGET CATEGORIES

6. Object Class Categories	GRANT PROGRAM, FUNCTION OR ACTIVITY				Total (5)
	(1) Brownfields Area- Wide Planning Grant	(2)	(3)	(4)	
a. Personnel	\$ 15,200.00	\$	\$	\$	15,200.00
b. Fringe Benefits	4,800.00				4,800.00
c. Travel	0.00				
d. Equipment	0.00				
e. Supplies	4,000.00				4,000.00
f. Contractual	162,000.00				162,000.00
g. Construction	0.00				
h. Other	34,000.00				34,000.00
i. Total Direct Charges (sum of 6a-6h)	220,000.00			\$	220,000.00
j. Indirect Charges				\$	
k. TOTALS (sum of 6i and 6j)	\$ 220,000.00	\$	\$	\$	220,000.00
7. Program Income	\$	\$	\$	\$	

Authorized for Local Reproduction

SECTION C - NON-FEDERAL RESOURCES						
(a) Grant Program	(b) Applicant	(c) State	(d) Other Sources	(e) TOTALS		
8. Brownfields Area-Wide Planning Grant	\$ 20,000.00	\$	\$	\$	20,000.00	
9.						
10.						
11.						
12. TOTAL (sum of lines 8-11)	\$ 20,000.00	\$	\$	\$	20,000.00	

SECTION D - FORECASTED CASH NEEDS				
Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
13. Federal \$ 125,000.00	\$ 35,000.00	\$ 30,000.00	\$ 30,000.00	\$ 30,000.00
14. Non-Federal \$	0.00	0.00	0.00	0.00
15. TOTAL (sum of lines 13 and 14) \$ 125,000.00	\$ 35,000.00	\$ 30,000.00	\$ 30,000.00	\$ 30,000.00

SECTION E - BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT			
(a) Grant Program	FUTURE FUNDING PERIODS (YEARS)		
	(b) First	(c) Second	(d) Third
16. Brownfields Area-Wide Planning Grant	\$ 125,000.00	\$ 75,000.00	\$
17.			
18.			
19.			
20. TOTAL (sum of lines 16 - 19)	\$ 125,000.00	\$ 75,000.00	\$

SECTION F - OTHER BUDGET INFORMATION	
21. Direct Charges:	22. Indirect Charges:
23. Remarks:	

Other Attachment File(s)

---

\* Mandatory Other Attachment Filename:

Add Mandatory Other Attachment

Delete Mandatory Other Attachment

View Mandatory Other Attachment

---

To add more "Other Attachment" attachments, please use the attachment buttons below.

Add Optional Other Attachment

Delete Optional Other Attachment

View Optional Other Attachment

## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 10:55 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276386 Grants.gov Submission Receipt

Your application has been received by Grants.gov, and is currently being validated.  
Your submission was received at 30-Nov-12 11:54:47 PM ET

Validation may take up to 2 business days. To check the status of your application please click here [https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking\\_num=GRANT11276386](https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking_num=GRANT11276386)

Type: GRANT

Grants.gov Tracking Number: GRANT11276386

We will notify you via email when your application has been validated by Grants.gov and is being prepared for Grantor agency retrieval.

DUNS Number: 0952971980000

AOR name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

If you have questions please contact the Grants.gov Contact Center:

[support@grants.gov](mailto:support@grants.gov)

1-800-518-4726

24 hours a day, 7 days a week. Closed on federal holidays.

PLEASE NOTE: This email is for notification purposes only. Please do not reply to this email for any purpose.

## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 10:55 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276386 Grants.gov Rejection Notice for Application

Dear Applicant:

Your submission was received on 30-Nov-12 11:54:47 PM, ET and rejected on 30-Nov-12 11:55:06 PM, ET.

It contained errors and cannot be forwarded to the granting agency. The following errors were detected:

Error: Please use only the following UTF-8 characters when naming your attachments: A-Z, a-z, 0-9, underscore( \_ ), hyphen (-), space, period and limit the file name to 50 or fewer characters. Attachments that do not follow this rule may cause the entire application to be rejected or cause issues during processing. This application contains the following attachments with a filename that does not meet Grants.gov requirements: 1234-freeport, il - Google Maps.pdf

Please correct the above error(s) and resubmit your application to Grants.gov.

DUNS Number: 0952971980000

AOR Name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

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## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 10:59 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276388 Grants.gov Submission Receipt

Your application has been received by Grants.gov, and is currently being validated.  
Your submission was received at 30-Nov-12 11:58:48 PM ET

Validation may take up to 2 business days. To check the status of your application please click here [https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking\\_num=GRANT11276388](https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking_num=GRANT11276388)

Type: GRANT

Grants.gov Tracking Number: GRANT11276388

We will notify you via email when your application has been validated by Grants.gov and is being prepared for Grantor agency retrieval.  
DUNS Number: 0952971980000

AOR name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

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## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 10:59 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276388 Grants.gov Rejection Notice for Application

Dear Applicant:

Your submission was received on 30-Nov-12 11:58:48 PM, ET and rejected on 30-Nov-12 11:59:06 PM, ET.

It contained errors and cannot be forwarded to the granting agency. The following errors were detected:

Error: Please use only the following UTF-8 characters when naming your attachments: A-Z, a-z, 0-9, underscore( \_ ), hyphen (-), space, period and limit the file name to 50 or fewer characters. Attachments that do not follow this rule may cause the entire application to be rejected or cause issues during processing. This application contains the following attachments with a filename that does not meet Grants.gov requirements: 1236-freeport, il - Google Maps.pdf

Please correct the above error(s) and resubmit your application to Grants.gov.

DUNS Number: 0952971980000

AOR Name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

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1-800-518-4726

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## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 11:02 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276389 Grants.gov Submission Receipt

Your application has been received by Grants.gov, and is currently being validated.  
Your submission was received at 01-Dec-12 12:01:47 AM ET

Validation may take up to 2 business days. To check the status of your application please click here [https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking\\_num=GRANT11276389](https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking_num=GRANT11276389)

Type: GRANT

Grants.gov Tracking Number: GRANT11276389

We will notify you via email when your application has been validated by Grants.gov and is being prepared for Grantor agency retrieval.

DUNS Number: 0952971980000

AOR name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

If you have questions please contact the Grants.gov Contact Center:

[support@grants.gov](mailto:support@grants.gov)

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## Shelly Griswold

---

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**Sent:** Friday, November 30, 2012 11:02 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276389 Grants.gov Rejection Notice for Application

Dear Applicant:

Your submission was received on 01-Dec-12 12:01:47 AM, ET and rejected on 01-Dec-12 12:02:06 AM, ET.

It contained errors and cannot be forwarded to the granting agency. The following errors were detected:

Error: Please use only the following UTF-8 characters when naming your attachments: A-Z, a-z, 0-9, underscore( \_ ), hyphen (-), space, period and limit the file name to 50 or fewer characters. Attachments that do not follow this rule may cause the entire application to be rejected or cause issues during processing. This application contains the following attachments with a filename that does not meet Grants.gov requirements: 1234-freeport, il - Google Maps.pdf

Please correct the above error(s) and resubmit your application to Grants.gov.

DUNS Number: 0952971980000

AOR Name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

Grants.gov

If you have questions please contact the Grants.gov Contact Center:

[support@grants.gov](mailto:support@grants.gov)

1-800-518-4726

24 hours a day, 7 days a week. Closed on federal holidays.

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## Shelly Griswold

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**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 11:05 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276390 Grants.gov Submission Receipt

Your application has been received by Grants.gov, and is currently being validated.  
Your submission was received at 01-Dec-12 12:04:34 AM ET

Validation may take up to 2 business days. To check the status of your application please click here [https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking\\_num=GRANT11276390](https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking_num=GRANT11276390)

Type: GRANT

Grants.gov Tracking Number: GRANT11276390

We will notify you via email when your application has been validated by Grants.gov and is being prepared for Grantor agency retrieval.

DUNS Number: 0952971980000

AOR name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

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## Shelly Griswold

---

**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 11:05 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276390 Grants.gov Rejection Notice for Application

Dear Applicant:

Your submission was received on 01-Dec-12 12:04:34 AM, ET and rejected on 01-Dec-12 12:04:56 AM, ET.

It contained errors and cannot be forwarded to the granting agency. The following errors were detected:

Error: The Closing Date of the grant opportunity for which you have applied has already passed and the grantor agency is no longer accepting applications. You are not designated by your organization to be an Authorized Organizational Representative and your application cannot be validated. You either have not successfully completed the registration process or your E-Business Point of Contact has not authorized you to submit on behalf of your organization. To verify whether you have been successfully registered with Grants.gov, click <https://apply07.grants.gov/apply/login.faces?userType=applicant&cleanSession=1>. For instructions on how to register with Grants.gov and for information on being designated as an AOR, click [http://www07.grants.gov/applicants/organization\\_registration.jsp](http://www07.grants.gov/applicants/organization_registration.jsp). The DUNS number entered in your package is invalid or does not match the DUNS number that is registered with the System for Award Management (SAM). Please verify that the DUNS number is entered correctly, and is the same as in your System for Award Management (SAM) registration. For instructions on how to register with the SAM, click [http://www.grants.gov/applicants/org\\_step2.jsp](http://www.grants.gov/applicants/org_step2.jsp). Unable to determine if Duns is Active; hence failing the DunsActiveRule check, please check the System Configuration. The DUNS number entered in your package is invalid or does not match the DUNS number that is registered with the System for Award Management (SAM). Please verify that the DUNS number is entered correctly, and is the same as in your System for Award Management (SAM) registration. For instructions on how to register with the SAM, click <http://www.sam.gov>.

Please correct the above error(s) and resubmit your application to Grants.gov.

DUNS Number: 0952971980000

AOR Name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

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## Shelly Griswold

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**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 11:17 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276396 Grants.gov Submission Receipt

Your application has been received by Grants.gov, and is currently being validated.  
Your submission was received at 01-Dec-12 12:16:52 AM ET

Validation may take up to 2 business days. To check the status of your application please click here [https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking\\_num=GRANT11276396](https://apply07.grants.gov/apply/checkSingleApplStatus.faces?tracking_num=GRANT11276396)

Type: GRANT

Grants.gov Tracking Number: GRANT11276396

We will notify you via email when your application has been validated by Grants.gov and is being prepared for Grantor agency retrieval.

DUNS Number: 0952971980000

AOR name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

Thank you.

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## Shelly Griswold

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**From:** DoNotReply@grants.gov  
**Sent:** Friday, November 30, 2012 11:17 PM  
**To:** Shelly Griswold  
**Subject:** GRANT11276396 Grants.gov Rejection Notice for Application

Dear Applicant:

Your submission was received on 01-Dec-12 12:16:52 AM, ET and rejected on 01-Dec-12 12:17:15 AM, ET.

It contained errors and cannot be forwarded to the granting agency. The following errors were detected:

Error: The Closing Date of the grant opportunity for which you have applied has already passed and the grantor agency is no longer accepting applications.

Please correct the above error(s) and resubmit your application to Grants.gov.

DUNS Number: 0952971980000

AOR Name: Shelly R Griswold

Application Name: City of Freeport, Illinois

Opportunity Number: EPA-OSWER-OBLR-12-06

Opportunity Name: Brownfields Area-Wide Planning Grant

<https://apply07.grants.gov/apply/login.faces?cleanSession=1&userType=applicant>

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